



# The effects of income taxation on entrepreneurial investment: A puzzle?

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## Abstract

We investigate how personal income taxes affect the portfolio share of personal wealth that entrepreneurs invest in their own business. In a portfolio choice model that allows for tax sheltering, we show that lower tax rates may increase investment in entrepreneurial equity at the intensive margin, but decrease it at the extensive margin. Using German panel data, we identify tax effects on the portfolio shares of six asset classes by exploiting tax and entry regulation reforms. Our results indicate that lower taxes drive out businesses that are viable only due to tax sheltering, but increase investment in productive entrepreneurial businesses.

**Keywords** Taxation · Entrepreneurship · Portfolio choice · Tax sheltering · Investment

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## 1 Introduction

Taxes influence the decisions of households on which assets to hold and how much to invest in each asset type. A growing empirical literature has analyzed the effects of personal income taxes on household portfolio allocation (Feldstein 1976; Hubbard 1985; King and Leape 1998; Poterba 2002a, b; Poterba and Samwick 2002; Alan et al. 2010; Ochmann 2014). The literature considers tax effects on investment in assets such as owner-occupied housing and various forms of financial assets. However, the literature is mostly silent about the impact of taxes on private business equity, i.e., the share of wealth that entrepreneurial households invest in their own businesses. Closing this knowledge gap is an important task from the perspectives of academics and policymakers. In Germany (the USA), 8% (9%) of the population own private business equity, and these entrepreneurs on average allocate as much as 40% (42%) of their wealth to their own businesses. Although entrepreneurial households form a minority among households, they hold a large share of aggregate wealth because they are much wealthier on average than other households: The average net worth of entrepreneurs is more than five times as much as that of non-entrepreneurs in Germany and even seven times as much in the USA.<sup>1</sup> Thus, tax effects on entrepreneurial portfolio allocation may dominate tax effects on aggregate capital allocation in the economy. In modern knowledge-based economies, innovation, economic growth and job creation depend on the willingness of entrepreneurs to take risky investments (Carree and Thurik 2003; Acs and Audretsch 2005; van Praag and Versloot 2007; Kuhn et al. 2016). This underscores the importance of understanding the effects of tax policy on entrepreneurial choice and investment.

In this paper, we estimate the effects of an individual's marginal personal income tax rate on his or her portfolio choice, i.e., the shares of personal wealth invested in six asset classes. Importantly, these asset classes include own business equity. Our results indicate that lower marginal tax rates significantly decrease the probability of owning a business, but increase the wealth share that entrepreneurs invest in their own business conditional on owning a business.

Although the empirical results from the prior literature on household portfolio allocation are far from conclusive, they can generally be rationalized by the standard theoretical portfolio choice model. However, when we add entrepreneurial equity to the empirical analysis, the standard theory fails to explain the results. We extend the theoretical portfolio choice model by allowing for tax sheltering of private business income. Our extended model, which nests the standard model in case of no sheltering, yields results that are consistent with our empirical findings and provides a rationalization of them.

More specifically, we model a potential entrepreneur's choice of the asset composition of her portfolio. We first present a simple model in which a portfolio consists of a risky and a riskless asset, the returns from which are subject to the same tax rate. We distinguish between the decisions on whether to hold anything of an asset

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<sup>1</sup> The US figures are from Gentry and Hubbard (2004).

or not—the extensive margin—and, conditional on that, how much of the asset to hold—the intensive margin. We show that in the standard model, a change in the income tax rate, while it induces a change at the intensive margin, does not change the decision at the extensive margin, as long as the tax rate remains below 100%. Thus, empirical evidence showing that when there is a fall in the tax rate, there is a reduction in the probability of holding the risky asset *together with* an increase in investment conditional on holding the asset cannot be rationalized in the standard model. At best it represents a puzzle, at worst a rejection of the model.

It seems reasonable to assume that tax avoidance or evasion in the form of shifting, concealing or underreporting income—what we refer to as “sheltering” income from taxation—is relatively less costly for business income than for most other forms of asset returns. For the USA, the Internal Revenue Service (2016) estimates that business income, in particular non-farm proprietor income, is the income category that gets by far most underreported for tax purposes. Alstadsæter et al. (2017) report that random audits reveal high evasion rates among the self-employed in Scandinavia, and Kleven et al. (2011) find that almost half of the entrepreneurs in Denmark evade taxes. The literature consistently estimates that true income of entrepreneurs is on average about 1.3–2 times their reported income (Pissarides and Weber 1989; Feldman and Slemrod 2007; Hurst et al. 2014; Artavanis et al. 2016).<sup>2</sup>

Therefore, we extend the theoretical model to show that a fall in the tax rate reduces the attractiveness of investments that are only profitable when part of their return is sheltered. The reason is that lower taxes reduce the net return to sheltering relative to its cost. This can account for the reduction in investment at the extensive margin. In contrast, investments that are profitable in the absence of taxation become more profitable when the tax rate falls and this would tend to increase investment. Thus, our extended model can rationalize that the effect of a fall in the tax rate on the portfolio share of private business equity is negative at the extensive margin, but positive at the intensive margin.

For our estimations, we use the German Socio-Economic Panel (SOEP), an annual household survey that collected detailed data on the personal wealth composition in 2002, 2007 and 2012, including private business equity, and a comprehensive tax-benefit microsimulation model for Germany to calculate marginal personal income tax rates. We estimate a system of six simultaneous asset demand equations in first differences eliminating unobserved individual fixed effects. The effects of the endogenous individual tax rate are identified by an instrumental variables approach exploiting exogenous variation introduced by tax reforms and bracket creep during our observation period. We also extend a panel data method to account for selection into entrepreneurship; for identification we use legislation changes on entry regulation into skilled trades in 2004 (see also Rostam-Afschar 2014).

Our results indicate that a decrease in the marginal tax rate by 10 percentage points increases the portfolio share of private business equity conditional

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<sup>2</sup> Consistent with this, Cullen et al. (2018) estimate a higher responsiveness of reported taxable income to a taxpayer’s approval of the current government for income categories that are subject to little third party reporting such as income from small businesses.

on owning a private business by 2.3% of the average conditional portfolio share (39%), but decreases the unconditional portfolio share by 5.5% of the unconditional average (3%). An important policy insight is that lower taxes drive out businesses that are viable only due to tax sheltering, but increase investment in private businesses that are also worthwhile in the absence of taxes.

One reason why the existing empirical literature analyzing tax effects on household portfolio choice listed above has mostly excluded own business equity is that most data bases do not provide this information. An exception is Samwick (2000), who includes private business equity in his empirical portfolio choice analysis using the 1998 cross-section of the US Survey of Consumer Finances, but he does not focus on this asset type. Another reason why most of the literature has not included private business equity may be that entrepreneurial business assets do not fit into the standard portfolio choice model and require specific considerations not only because of their risky nature, but also because of the potentially important role played by tax sheltering opportunities.

A second related stream of empirical literature investigates effects of income taxes on entrepreneurship as an occupational choice (Bruce 2000; Gentry and Hubbard 2000; Bruce and Mohsin 2006; Cullen and Gordon 2007; Fossen 2009; Fossen and Steiner 2009; Hansson 2012; Wen and Gordon 2014). The literature is far from conclusive, with papers reporting both positive effects of personal income tax rates on entrepreneurial choice (Cullen and Gordon 2007) and negative effects (Hansson 2012). One of the reasons for the inconclusiveness of this literature may be its limitation to the binary occupational choice. The operationalization of entrepreneurship as an occupational choice is closely related to the extensive margin of entrepreneurial investment that we are explicitly considering in this paper. In our data, more than three quarters of business owners (who report positive private business equity) also indicate that self-employment is their main occupation. However, we go beyond the binary choice model by extending the analysis to the intensive margin of entrepreneurial portfolio investment. Our finding of opposite tax effects at the extensive and intensive margins, which we can explain with our extended theoretical model, contributes to reconciling the results from the binary choice literature. Even if we assume that entrepreneurs have a strong preference for self-employment because of the independence and autonomy it brings, our sheltering model still yields a negative effect of a tax cut at the extensive margin. The cost of that independence and autonomy increases for business investment that is unprofitable in the absence of sheltering, when the return to sheltering, the tax rate, falls.

The paper proceeds as follows: Section 2 presents our theoretical model explaining how tax changes may affect holdings of a risky asset, with different signs at the extensive and intensive margins, and Sect. 3 goes on to set out our econometric strategy. In Sect. 4, we provide relevant information on the personal income tax reforms and the reform of entry regulation in Germany that we exploit to identify tax and selection effects. Section 5 describes the panel data we use, and Sect. 6 presents our empirical results. Section 7 concludes the analysis.

## 2 Theoretical model of entrepreneurial portfolio choice

Portfolio choice under taxation in the presence of a risky asset such as own business equity has long been discussed in the theoretical literature (Domar and Musgrave 1944; Sandmo 1977; Feldstein and Slemrod 1980; Auerbach and King 1983; Konrad 1991). While this literature has focused on the intensive margin of portfolio investment, another literature stream has evolved that more specifically discusses tax effects on entrepreneurial choice as a decision at the extensive margin (Kanbur 1981; Gentry and Hubbard 2000; Cullen and Gordon 2007). The findings of the literature show four ways in which taxes affect entrepreneurship (Asoni and Sanandaji 2014): (1) higher taxes reduce returns on effort and risk taking, (2) with full loss offset taxes can stimulate risk taking by compressing the distribution of after-tax returns for the marginal investment, (3) progressive taxes reduce the opportunity cost of pursuing a mediocre business idea rather than searching for a better one and reduce the more dispersed entrepreneurial returns, (4) taxes can increase self-employment if entrepreneurs face lower taxes than employees or if self-employment makes it easier to avoid or evade taxes.

In the following, we develop a portfolio choice model that allows for tax sheltering of private business income and that consistently rationalizes our empirical results for both the extensive and intensive margins of portfolio choice.

In the standard portfolio choice model, a risk averse investor with given initial wealth maximizes end of period utility by choosing a portfolio consisting of a safe and a risky asset,<sup>3</sup> and will hold a strictly positive amount of the latter if and only if its expected return net of the safe rate of return is positive. Imposing the same proportional rate of income tax on the returns to both assets cannot change this sign, and, a fortiori, reducing this tax rate cannot induce the investor to move to a corner solution in which she would hold none of the risky asset. Therefore, an empirical observation that shows a fall in the tax rate having this effect cannot be rationalized in this model and so presents a “puzzle”, or, more accurately, a rejection of the model.

When the model is applied to a class of decisions for which the risky asset is the business income of an individual entrepreneur, however, a straightforward rationalization of the observation that the tax rate has opposite effects at the extensive and intensive margins suggests itself. If part of the business income can be tax-sheltered in such a way that its net of tax return increases relative to that of the safe asset, the return to which cannot be sheltered, it can happen that a business investment that would not be undertaken in the absence of taxation because its expected net return is negative could actually become profitable in the presence of a suitably high tax rate, since this is the rate of return to sheltering.<sup>4</sup> In a population of such investments with

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<sup>3</sup> This could of course consist of a portfolio of risky assets.

<sup>4</sup> We are not specifying as yet whether sheltering of business income is due to legal tax avoidance activities such as profit shifting or illegal tax evasion. In practice, it is likely that a mixture of both occurs, although it is of course very hard to find direct evidence due to the very nature of income concealment. However, it is very plausible that income from private businesses, which must be declared by the entre-

a given distribution, a reduction in the tax rate could then eliminate the least profitable of them. Businesses that are marginal and survive only because of the possibility of tax-sheltering income may no longer be viable in light of the alternative return on riskless assets and so shut down. At the same time, investment in businesses whose net expected return in the absence of taxation is positive could increase,<sup>5</sup> so that the signs of the effects of the tax reduction at the extensive and intensive margins are the opposite of each other. The analysis of this section explores this intuition more rigorously.

## 2.1 Why the standard portfolio choice model fails to predict the extensive margin

We take a single entrepreneur who supplies capital  $k \geq 0$  to her own business, and this has a risky rate of return of  $\tilde{\epsilon} \geq 0$ ,<sup>6</sup> with gross business income of  $(1 + \tilde{\epsilon})k$ , and  $b$  is the holding of the safe asset, with a riskless rate of return of  $r$  (all before tax). In each state of the world, defined by a realization of  $\tilde{\epsilon}$ , she shelters  $\tilde{c} \geq 0$ . The income tax rate is  $t$  and initial wealth is  $W_0$ . Note that  $k$  is chosen before and  $\tilde{c}$  after the state of the world is known.

Ignoring sheltering for the moment, end of period wealth is

$$\tilde{W} = (1 + \tilde{\epsilon})k + (1 + r)(W_0 - k) \quad (1)$$

$$= (1 + r)W_0 + (\tilde{\epsilon} - r)k \quad (2)$$

and so taxable (Schanz 1896; Haig 1921; Simons 1938) income is

$$\tilde{y} = \tilde{W} - W_0 = rW_0 + (\tilde{\epsilon} - r)k. \quad (3)$$

Thus, after tax wealth, with a tax rate  $t \in (0, 1)$ , is

$$\tilde{W}_T = W_0 + \tilde{y}_T = W_0 + (1 - t)(rW_0 + (\tilde{\epsilon} - r)k). \quad (4)$$

Notice that this is implicitly assuming that negative business income can be set against positive income from the safe asset, and that there is full loss offset if total income is negative. We discuss this assumption below and show that the main conclusions of the model are not affected by restrictions on the nature of tax offsets such as are usually found, for example, in the German economy.<sup>7</sup>

Footnote 4 (continued)

preneur, can be sheltered more easily than other income types such as wage and salary income or income from interest or dividends, all of which are subject to withholding taxes. This is further discussed below.

<sup>5</sup> In general, as is well-known, the effect of a tax reduction on investment in a risky asset with expected return greater than the riskless rate is ambiguous, as it depends on how the risk aversion of the entrepreneur varies with income or wealth. But an increase in that investment is certainly plausible.

<sup>6</sup> A tilde denotes a random variable.

<sup>7</sup> It is possible to formulate a more complicated model without tax offsets for negative values of portfolio income, but our main conclusion, that tax changes can have opposite effects at the extensive and intensive margins, continues to hold.

Given a cumulative distribution function  $F(\tilde{e})$ , the entrepreneur solves:

$$\max_k \bar{U} = E[u(\tilde{W}_T)] \quad (5)$$

subject to  $k \geq 0$ .<sup>8</sup> The FOC is<sup>9</sup>:

$$\frac{\partial \bar{U}}{\partial k} = Eu'(\tilde{W}_T)[(1-t)(\tilde{e}-r)] \leq 0; k^* \geq 0; k^* \frac{\partial \bar{U}}{\partial k} = 0. \quad (6)$$

Suppose that  $k^* = 0$ . Then, since  $k^* = 0 \Rightarrow \tilde{W}_T = [1 + (1-t)r]W_0$  for certain, the condition becomes

$$(1-t)E(\tilde{e}-r) \leq 0. \quad (7)$$

This local maximum is also global since at all values of  $k$ , risk aversion implies

$$\frac{\partial^2 \bar{U}}{\partial k^2} = Eu''(\tilde{W}_T)[(1-t)(\tilde{e}-r)]^2 < 0. \quad (8)$$

For the purpose of this analysis, it is important to note that the existence of this equilibrium is independent of the tax rate and depends only on the exogenous distribution of  $(\tilde{e}-r)$ . Therefore, it is not possible for a fall in the tax rate to induce an entrepreneur with  $k^* > 0$  before this fall, implying  $E(\tilde{e}-r) > 0$ , to move to a corner solution with  $k^* = 0$ . Intuitively, if the marginal expected utility with respect to  $k$  is strictly positive at  $k = 0$ , there must be an optimum at some  $k^* > 0$ , the value of which depends on the rate at which the marginal expected utility falls with  $k$ . For such an entrepreneur, the tax change may cause  $k^*$  to rise or fall, depending on the interplay of wealth and substitution effects,<sup>10</sup> but the necessary condition for  $k^* = 0$  cannot be satisfied.

There is of course a large literature on tax evasion and avoidance in public economics, and there is an embarrassment of riches in terms of structural tax sheltering models, along the lines for example of Allingham and Sandmo (1972), Yitzhaki (1974), Mayshar (1991), Lin and Yang (2001), Slemrod (2001), and many others. These models, with very few exceptions, deal with tax sheltering of certain labor income. Tax evasion is generally modeled as a trade off for a risk averse decision taker between the gain from underreporting income and the risk of being audited, which leads to detection and punishment. Tax avoidance, on the other hand, introduces tax planning and advising costs which are taken into account in determining the legal minimization of tax liabilities.

<sup>8</sup> The zero lower bound on  $k$  seems reasonable because short-selling capital in one's own business would create obvious moral hazard problems. We do not exclude the possibility of borrowing at the riskless rate as long as that does not create a bankruptcy risk, which would then have to be explicitly taken into account in the model.

<sup>9</sup> Asterisks denote optimal values.

<sup>10</sup> If  $r = 0$  or we have constant absolute risk aversion the well-known Domar/Musgrave effect (Domar and Musgrave 1944) will imply that  $k$  increases with the tax rate.

Here we take the tax avoidance model of Slemrod (2001), as representative of this class of models,<sup>11</sup> and extend it to address the portfolio choice problem.<sup>12</sup> We then give necessary and sufficient conditions under which we predict opposite signs of the effect of a tax change at the extensive and intensive margins, respectively.

## 2.2 Extensive and intensive portfolio choice with tax avoidance

We adapt Slemrod (2001)'s model of tax avoidance<sup>13</sup> to relate to uncertain portfolio rather than certain labor income. For every  $\tilde{z}$ , with  $k \in (0, W_0]$  given, the entrepreneur solves the problem:

$$\max_{\tilde{c} \geq 0} u = u(W_0 + (1-t)\tilde{y} + t\tilde{c} - a(\tilde{c}, k\tilde{z})) \quad (9)$$

where the avoidance cost function satisfies  $a(0, k\tilde{z}) = 0$ . Assume that if  $\tilde{c} > 0$ , avoidance costs  $a(\cdot)$  are strictly increasing and strictly convex in the amount sheltered, and both average and marginal avoidance costs are strictly decreasing in the gross *business income* of the entrepreneur (recall that income from the riskless asset cannot be sheltered). This captures the idea that wealthier entrepreneurs have access to lower cost technologies of tax sheltering, although cost is still increasing in the amount sheltered for any given technology. Moreover, it seems reasonable to assume that  $\tilde{z} \leq 0 \Rightarrow \tilde{c} = 0$ , so that tax avoidance does not involve overstating actual losses.<sup>14</sup>

The FOC is:

$$\frac{\partial u}{\partial \tilde{c}} = u'(W_0 + (1-t)\tilde{y} + t\tilde{c} - a(\tilde{c}^*, \tilde{y})) \left[ t - \frac{\partial a}{\partial \tilde{c}} \right] \leq 0, \quad \tilde{c}^* \geq 0, \quad \tilde{c}^* \frac{\partial u}{\partial \tilde{c}} = 0, \quad \forall \tilde{c} \quad (10)$$

<sup>11</sup> A referee has suggested that the main point of the example could be based on a much simpler formulation of the gain from tax avoidance, with a reduction in taxable income in every state of the world fixed at  $F$ , and so an increase in net income  $tF$ . A second referee suggested that there could be a fixed cost of avoidance, say  $C$ . As long as  $(tF - C) > 0$  it is true that these suggestions taken together would also support our initial intuition and rationalize the empirical results. We would argue, however, that it is more challenging, as well as more interesting, to ground the argument in a leading model drawn from the tax avoidance literature. This requires that the amount of avoidance is *optimally chosen* in every state of the world that yields a positive return and so provides a conceptually more demanding formal test of the intuition, upon which the numerical example depicted in Fig. 1 is based. Although the simple fixed net benefit case is sufficient for the example, it is useful to show that it is far from being necessary.

<sup>12</sup> A similar, though far lengthier, analysis can be carried out for the tax evasion models of Allingham and Sandmo (1972) and Yitzhaki (1974) but for reasons of space limitations is not presented here. It is available from the authors on request.

<sup>13</sup> This is actually a specialized version of the model of Mayshar (1991), which has a more general specification of the sheltering technology and tax system. But Slemrod's model is sufficient for our purposes here.

<sup>14</sup> The standard models of tax avoidance typically consider labor income which is always positive so this case does not arise. Of course allowing losses to be exaggerated would increase the attraction of tax avoidance when there is any kind of loss offset, so this assumption here goes some way toward adjusting for the assumption of full loss offset.



and since  $u'(\cdot) > 0$ , we have a corner solution if and only if  $t \leq \partial a / \partial \tilde{c}$  at  $\tilde{c} = 0$ . Otherwise,  $\tilde{c}^* > 0$ , which we assume to be the case for at least one  $\tilde{e}$ . Since  $u'(\cdot) > 0$ , the FOC in that case reduces simply to  $t = \partial a / \partial \tilde{c}$ .

On standard assumptions we obtain from the FOC a differentiable function which we write as  $\tilde{c}^* = \gamma(k\tilde{e}, t)$ , and straightforward comparative statics shows that shifts downward (upward) in the marginal cost of avoidance resulting from having larger (smaller) business income increase (reduce) the amount avoided in a state in which it is positive, and can cause it to increase from (fall to) zero, depending on the relationship between  $t$  and  $\partial a / \partial \tilde{c}$ .

On the other hand, we have  $\partial \tilde{c}^* / \partial t = 1 / (\partial^2 a / \partial \tilde{c}^2) > 0$ , which follows from the strict convexity of the cost function, so a discrete increase in the tax rate causes an increase in avoidance in all states in which it is positive and possibly in some in which it is zero, while a discrete reduction in the tax rate reduces avoidance in all states where it is positive, in some possibly to zero.<sup>15</sup> These results confirm the intuition that the possibility of tax avoidance rationalizes the empirical results presented in the following sections. A similar analysis can be carried out for the case of tax evasion.

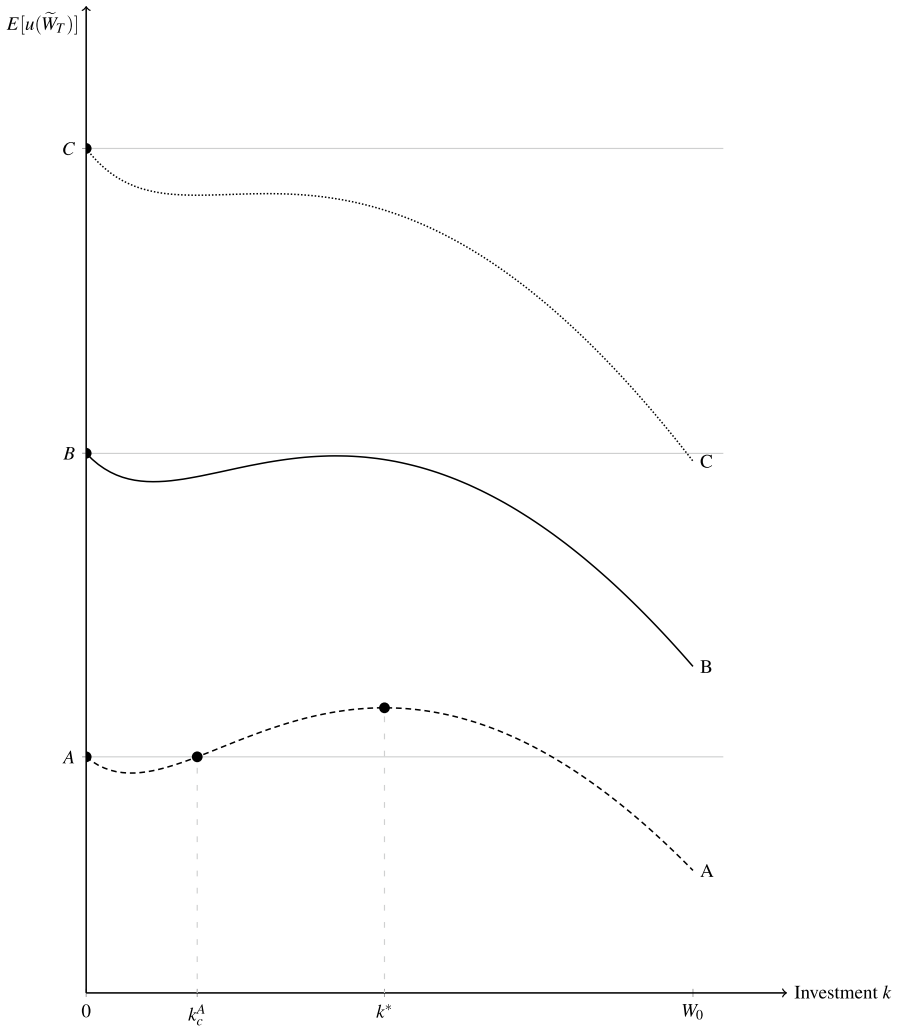
We established above that in the standard portfolio model, given the condition  $E(\tilde{e} - r) \leq 0$  we always have  $k^* = 0$  as a local optimum, but at least a priori, introducing the possibility of raising the net return from the business relative to that from the safe asset by tax avoidance, which requires  $k^* > 0$ , may allow a local optimum with an expected utility greater than that at the corner. In [Appendix 1](#), we give necessary and sufficient conditions under which this will hold.

[Figure 1](#) illustrates how a decrease in the tax rate can induce a discrete change from entrepreneurship to non-entrepreneurship in our extended model allowing for tax sheltering. Curve *AA* corresponds to a level of the tax rate  $t_A$  such that  $k^* > 0$  is a global maximum, while curve *BB* corresponds to a tax rate  $t_B$  at which the entrepreneur is just indifferent between the interior and corner solutions. We assume that  $t_A > t_B$  and argue below that a further tax reduction (to  $t_C$ ) would cause the corner solution to be strictly preferred, thus having a negative effect on business ownership at the extensive margin.

We can conclude that the population of entrepreneurs could be distributed such that at any tax rate a marginal reduction in the rate will cause some to switch from the interior to the corner solution. These can, however, only be entrepreneurs for whom  $E(\tilde{e} - r) \leq 0$ , since those for whom  $E(\tilde{e} - r) > 0$  will never choose the corner solution regardless of the tax rate. Thus, the reduction in tax rate drives out at least some of the entrepreneurs whose businesses are viable only because of the possibilities of tax sheltering.<sup>16</sup> The effects on  $k$  of tax changes for those entrepreneurs who would be in business in the absence of taxation, with  $E(\tilde{e} - r) > 0$ , are ambiguous, depending as they do on the interplay of wealth and substitution effects, but it is

<sup>15</sup> We are grateful to a referee for pointing out that the same result could be obtained by an appeal to Topkis' Theorem, since the objective in Eq. (9) is supermodular in  $(\tilde{c}, k\tilde{e}, t)$ .

<sup>16</sup> This is not to imply that reducing the tax rate is the best way of dealing with tax evasion or avoidance.



**Fig. 1** Optimal investment in entrepreneurship with tax sheltering. *Note:* The figure shows an individual’s optimal investment in entrepreneurship for a high tax rate (line AA), a medium tax rate (line BB), and a low tax rate (line CC), illustrating an example of an individual for whom entrepreneurship is only worthwhile due to taxation. With the high tax rate, this individual’s optimal investment in entrepreneurship is positive ( $k^* > 0$ ). When the tax rate is decreased, the individual reaches a situation where she is just indifferent between no investment or a positive investment in entrepreneurship. A further decrease in the tax rate makes the individual strictly better off when choosing not to be an entrepreneur (line CC). This numerical example was generated using equally probable good and bad states of the world with returns to the risky asset of  $\tilde{e}_{\text{Good State}} = 0.1$  and  $\tilde{e}_{\text{Bad State}} = 0.01$ ,  $r = 0.06$ , tax rates  $t_A = 39.37\%$ ,  $t_B = 38.37\%$ , and  $t_C = 37.37\%$ ,  $W_0 = 100$ , preferences implying constant relative risk aversion  $u(\tilde{W}_T) = \log(\tilde{W}_T)$ , and the avoidance cost function  $a(\tilde{c}, k\tilde{e}) = 0.3 \times (\exp(\tilde{c}) - 1) / (0.2 \times k\tilde{e} + 1)^2$ . Optimal sheltering is then  $\tilde{c}^* = \log(4/30 \times (5 + k\tilde{e})^2 \times t)$

certainly not a puzzle if these are found to expand their investment when the tax rate falls.

### 2.3 Implications for optimal income taxation<sup>17</sup>

The elasticities of labor supply and saving or investment with respect to tax rates necessarily play an important role in the analysis of optimal taxation. Traditionally, no distinction has been made between entrepreneurial and wage earner labor supplies, nor between entrepreneurial labor supply changes at the extensive and intensive margins. However if, when an entrepreneur starts up or closes down a business, the alternative time use is market labor supply, the net effects on aggregate labor supply may well be quite negligible. This reinforces the well-known empirical result that labor supply responses to income tax rate changes, at least of prime age males, tend to be small.

Of more interest could be the effects on investment and reported taxable income. In the case of a fall in the income tax rate for example, if substitution effects dominate, investment will increase conditional on the investor remaining in the entrepreneurial sector, but will fall at the extensive margin, in line with the empirical results found in this paper. However, according to our model, this investment was in any case unproductive, in the sense that the expected value of the return net of the interest rate on the riskless investment was negative. This suggests that the net change in aggregate entrepreneurial investment understates the actual increase in productive investment and this is reinforced if at least some of the withdrawn entrepreneurial funds flow into the alternative components of the investment portfolio. More empirical work is required, however, to establish that this kind of “double dividend” would really be of quantitative significance in determining optimal income tax rates.

If the effect of a fall in the interest rate is to cause the kind of extensive margin effects highlighted in this paper, this will tend to increase reported taxable income, because of effects on both labor supply and investment. It is, however, worth recalling the argument that reducing tax rates is a second best alternative to direct measures to reduce the extent of tax avoidance and evasion, which are fundamentally symptomatic of failures in the design and implementation of the income tax system.

### 2.4 Loss offset and progressive taxes

Throughout this analysis we have assumed full loss offset and a simple proportional income tax. On the other hand, in the German tax system, tax offset possibilities are restricted and the tax system is more complex than the simple proportional system assumed here. Nevertheless, we argue that our simple models are sufficient to resolve the puzzle of why the effects of tax changes can have opposite effects at the extensive and intensive margins. What matters is the return to the optimal amounts of income sheltering. However, it is also true that the greater the generosity of tax

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<sup>17</sup> We are grateful to a referee for suggesting the inclusion of this topic.

offsets, the more likely it is that an optimum with  $k^* > 0$  will exist. At the same time, given that the marginal tax rate is determined by total income from all sources, effectively the full loss on one form of income is in fact set against positive income from the other sources.

Moreover, in a piecewise linear tax system, any individual can be modeled as being faced by a linear tax with a virtual lump sum and a constant marginal tax rate. Decisions about allocations of capital between different income-earning assets are taken in light of the net income each yields at the margin, and so the corner solution with the amount of income from a particular source set at zero represents the correct extensive margin for income from that source. This is in contrast to the case of, say, a multinational company deciding on the location of a new factory, or a second earner in a household deciding on whether to work or not, where the average tax rate may be more relevant.

### 3 Empirical asset demand model with endogenous tax rate

We now go on to present the empirical work, the results of which are rationalized by the theoretical model of entrepreneurial portfolio choice just discussed. We estimate tax rate effects at the extensive and intensive margins based on a system of asset demand equations using panel data covering the period 2002 to 2012. Tax rate effects are identified by exogenous changes in the income tax code and entrepreneurial entry regulations that took place during the period under analysis.

We distinguish between six asset classes: private business equity, owner-occupied housing, rental property, financial assets (stocks, bonds, investment funds, and savings accounts balances), life and private pension insurance, and tangible assets. In the six linear equations

$$y_{mit} = X_{it}\beta_m + (\mu_{mi} + u_{mit}) \quad (11)$$

the dependent variable  $y_{mit}$  is the share of asset class  $m$  in the private gross wealth portfolio of individual  $i$  at time  $t$ . Gross wealth is the sum of assets before subtracting liabilities, so the shares are between zero and one. Among the explanatory variables  $X_{it}$ , the individual- and time-specific marginal tax rate is of most interest. The model further includes an error term that is composed of two components: an unobserved fixed effect  $\mu_{mi}$  with  $E(\mu|X) = 0$  that captures individual tastes for asset  $m$ , and a mean-zero residual error term  $u_{mit}$ .

In our setting, the unobserved fixed effect  $\mu_{mi}$  includes preferences for entrepreneurship such as desire for independence and autonomy. Such unobserved tastes are likely to be correlated with income and individual marginal tax rates. Therefore, we expect cross-sectional estimations to be biased, and it is crucial to econometrically eliminate the unobserved fixed effect. We achieve this using panel data on private wealth portfolios. This improves on most of the literature on household portfolio choice, which does not use panel data methods.

To identify tax effects at the extensive and intensive margins of asset demands, we estimate both the probability that an individual invests in a specific asset class at all and the demand for that asset, conditional on investing in this asset. From an econometric perspective, since most individuals hold incomplete portfolios, for consistent estimation of the coefficient vector  $\beta_m$  in Eq. (11) we need to account for the choice of investing in a specific asset class in the first place (King and Leape 1998; Fagereng et al. 2017). This is particularly important in our setup because we extend the set of asset classes considered in King and Leape (1998) by including business equity, which most households do not hold.

To predict selection into ownership we assume that

$$y_{mit} > 0 \quad \text{iff} \quad v_{mit} < Z_{it}\gamma_m + \alpha_{mi}, \tag{12}$$

$$y_{mit} = 0 \quad \text{iff} \quad v_{mit} \geq Z_{it}\gamma_m + \alpha_{mi}, \tag{13}$$

where  $v_{mit}$  is a residual error term and  $\alpha_{mi}$  is an individual-specific fixed effect with  $E(\alpha|Z) = 0$  that again contains unobserved tastes for certain assets.  $Z_{it}$  is a vector of selection variables that comprises  $X_{it}$  (including the marginal tax rate) and additional variables we discuss further below.

The standard way of accounting for selection would be to assume a normal distribution of  $v_{mit}$ , estimate a probit model, and then include the Inverse Mill’s Ratio in the asset demand regressions as a selection correction term (Heckman 1979). However, this approach does not allow elimination of the unobserved fixed effect  $\alpha_{mi}$  in the selection equation and would lead to biased estimates of the coefficients and the selection correction term. Therefore, we follow Olsen (1980) and assume that  $v_{mit}$  is uniformly distributed over  $[0, 1]$ . Then, the vector  $\gamma_m$  in the selection model can be consistently estimated using the linear probability model in first differences based on our panel data (see “Selection correction” in the appendix).

Next, we estimate the asset demand system based on the full sample, building upon methods developed by Shonkwiler and Yen (1999). In our setting the estimation equations, derived in “System estimation” in the appendix, are

$$E(y_{mit}|X_{it}) = (Z_{it}\hat{\gamma}_m)X_{it}\beta_m + \delta_m [(Z_{it}\hat{\gamma}_m)^2 - Z_{it}\hat{\gamma}_m], \tag{14}$$

where  $\delta_m = \rho_m\sigma_{mu}\sqrt{3}$  is the coefficient for the selection term, and  $\rho_m$  measures the correlation of  $v_{mit}$  and  $u_{mit}$ . In order to estimate these equations, we transform the vector of variables  $X_{it}$  to  $(Z_{it}\hat{\gamma}_m)X_{it}$  and include the predicted selection terms  $(Z_{it}\hat{\gamma}_m)^2 - Z_{it}\hat{\gamma}_m$  as additional regressors. We jointly estimate six asset demand equations using 3SLS in first differences to eliminate the unobserved fixed effects.

The marginal tax rate is endogenous to both the choice to hold a specific asset class and the share of the overall portfolio invested in a given class. The endogeneity occurs because certain investments may change income, which may influence the marginal tax rate due to the progressivity of the tax schedule. First differencing alone does not remove this endogeneity because changes in tax rates may be endogenous to changes in the portfolio for the same reasons.

Another potential reason for endogeneity of the marginal tax rate could be measurement error in the dependent variable. This is not a problem if the measurement error is uncorrelated with the explanatory variables. In our application, a potential source of endogeneity could be correlation of the measurement error with the marginal tax rate and, implicitly, income. Since wealth and income are correlated, this source of endogeneity would arise if individuals with high or low wealth levels systematically misreport the portfolio shares of their assets.

To deal with the endogeneity of the marginal tax rate, we estimate the selection equations and the wealth share equations based on the instrumental variable method in first differences. We use the tax-benefit microsimulation model STSM (Steiner et al. 2012) to simulate individual marginal personal income tax rates.<sup>18</sup> To construct an exogenous instrument for the marginal tax rate, we first update individual incomes from 2002, the first year in our data, to forecast hypothetical incomes in 2007 and 2012, using the consumer price index.<sup>19</sup> These are the incomes that taxpayers would have received had incomes changed solely due to inflation without any behavioral adjustments. Then, we simulate predicted marginal tax rates based on the forecasted incomes using the tax codes of the respective years. We use the changes in these predicted marginal tax rates from one time period to the next as instruments for the endogenous actual changes in the marginal tax rates that are calculated based on observed incomes. Variation in the changes of the predicted marginal tax rates over time exclusively stem from changes in tax laws and bracket creep during our observation period that affect different taxpayers to different degrees due to the nonlinearities and discontinuities of the tax schedule. These effects of tax reforms and inflation are exogenous to the individual.<sup>20</sup> Note that regression of changes on changes, i.e., estimation in first differences, is crucial for this instrumental variable strategy, which we use to estimate both the selection equations and the asset demand equations. Section 4.1 describes the relevant tax reforms during our period of analysis that provide exogenous variation for the identification of tax effects. Almost all marginal tax rates change due to the tax reforms and bracket creep, so the local average treatment effect we identify informs about a reasonably general population. The IV method also accounts for potential measurement error in the marginal tax rates, which could occur due to possible measurement error in income, for example.

In the portfolio share Eq. (14), besides the marginal tax rate, the transformed variables  $(Z_{it}\hat{\gamma}_m)X_{it}$  are also endogenous because  $Z_{it}$  includes the marginal tax rate. As instruments for  $(Z_{it}\hat{\gamma}_m)X_{it}$  we therefore use modified versions of the transformed

<sup>18</sup> This tax calculator takes into account the details of the German tax and benefit system and its changes over time, including, for example, the rules for income splitting by married couples and basic and child allowances. We compute individual marginal tax rates by simulating the additional tax liability due to an additional 1000 Euro of income in a given year and dividing by 1000. By using an increment of 1000 Euro we avoid rounding issues.

<sup>19</sup> In a robustness check reported in Sect. 6.4, we use updated incomes from 2001 instead.

<sup>20</sup> Our usage of a simulated tax rate change as the instrument is similar to the approach taken by parts of the literature on the elasticity of taxable income (Gruber and Saez 2002; Saez et al. 2012; Weber 2014). However, our dependent variables are ownership indicators or portfolio shares of asset classes, not taxable income, so the issues of regression to the mean and income dispersion do not arise in our context. In Sect. 6.4, we run robustness checks with respect to different specifications used in this literature.

variables  $(Z_{it}^{IV} \hat{\gamma}_m) X_{it}$  where we replace the marginal tax rate with the simulated marginal tax rate based on exogenously updated income. Analogously, we treat the selection term as endogenous as well and use  $(Z_{it}^{IV} \hat{\gamma}_m)^2 - Z_{it}^{IV} \hat{\gamma}_m$  based on the simulated marginal tax rate as its instrument. Since the model is exactly identified, 3SLS is efficient and equivalent to GMM.

The vector of variables  $X_{it}$  includes controls for time-varying heterogeneity both in the ownership and the portfolio share equations. It is important to control for possibly nonlinear effects of income because income is correlated with the marginal tax rate and is likely to influence portfolio choice. We use monthly income before tax and its square and assess robustness when we model splines of base year income instead (Sect. 6.4). Further control variables include net worth and its square,<sup>21</sup> age squared, the number of children in the household, marital status, the willingness to take risks reported on an 11-point Likert scale, and local GDP per capita at the level of Germany's 96 Spatial Planning Regions. By eliminating individual fixed effects, we also control for any time-invariant characteristics such as gender and ethnicity.

Including the selection term  $(Z_{it} \hat{\gamma}_m)^2 - Z_{it} \hat{\gamma}_m$  in Eq. (14) controls for selection into holding a particular asset class (most importantly, business ownership) based on unobservables. In principle, the selection terms' coefficients  $\delta_m$  are identified by the nonlinear functional form of the selection term, but identification is only economically meaningful when exclusion restrictions exist. Reforms in entry regulation into entrepreneurship in 2004 (see Sect. 4.2) are likely to have an effect on the probability of being an entrepreneur, but not on the portfolio share invested in one's own business conditional on being an entrepreneur and conditional on the control variables, in particular income and net worth. Similarly, changes in the local unemployment rate over time affect individual entrepreneurial choice because individuals are pushed into self-employment when it is difficult to find paid employment (Evans and Leighton 1989), but we do not expect an effect on the conditional portfolio share (especially considering that we are also controlling for changes in local GDP). Therefore, we include interaction terms that capture the effect of the 2004 entry regulation reform and the local unemployment rate (at the Spatial Planning Region level) in  $Z_{it}$  but exclude these variables from  $X_{it}$ .

Our approach of estimating portfolio choice in two steps is flexible and does not restrict the signs of tax effects to be the same at the extensive margin (asset ownership) and the intensive margin (conditional portfolio share of the same asset). In this respect, our empirical model is similar to that used in King and Leape (1998), although these authors use cross-sectional data only and cannot eliminate unobserved individual fixed effects. In contrast, the Tobit model frequently used in the literature (Poterba and Samwick 2002; Alan et al. 2010; Fossen and Rostam-Afschar 2013) implicitly imposes the restriction that the sign be the same at both margins. Since our theoretical model allows for opposing signs of tax effects at the extensive and intensive margins, it is important to use a general empirical specification that does not impose such a restriction.

<sup>21</sup> Net worth is gross wealth minus liabilities. We do not include gross wealth as a control variable because the leverage decision is potentially endogenous.

## 4 Identification of tax and selection effects through legislation changes

### 4.1 Personal income tax reforms

To identify the effects of marginal personal income tax (PIT) rates on portfolio choice, we rely on changes in the tax code over time. The legislative changes in marginal tax rates are of different magnitudes for different persons at different points in time and can be considered exogenous for the individual. In this section, we briefly describe the relevant German tax reforms that provide quasi-experimental variation in our time period of analysis (2002–2012). We simulate all the details in the German tax laws and their changes over time to calculate individual marginal PIT rates.

Unincorporated businesses are much more important in Germany than in other countries. In 2012, only 13% of the businesses in Germany that were large enough to pay turnover tax (generally when the turnover exceeds 17,500 Euro per year) were incorporated (German Federal Statistical Office 2016). Accounting for entrepreneurs with lower turnover, who are almost exclusively unincorporated, would reduce the share of incorporated firms even further, although no exact statistics are available. Therefore, in our analysis we focus on unincorporated businesses. Profits of unincorporated businesses are passed through to their owners and are subject to the owners' PIT, which makes the PIT the relevant tax for entrepreneurial decisions. There is also a local business tax, but it is largely credited against the PIT liability of unincorporated business owners and thus of minor importance for unincorporated entrepreneurs.

Germany's PIT follows the principle of comprehensive income taxation to a large extent. The same PIT schedule is applied for most income sources such as wage and salary income or profits from self-employment and unincorporated businesses. In contrast, corporations are legal entities and subject to a flat corporate income tax and the local business tax, which is very relevant for corporations.

The PIT schedule is directly progressive. Above a basic allowance, there are two progressive zones with linearly increasing marginal tax rates, followed by a tax bracket with a constant marginal tax rate. In 2007, an additional bracket was introduced ("rich tax", see below). On top of income tax, the so-called solidarity surcharge is levied at a rate of 5.5% of the PIT liability for higher incomes, initially introduced to finance the reunification of Germany.

The personal income tax underwent several reforms between 2002 and 2012. Figure 2 displays the statutory marginal PIT rates for unmarried persons in 2002, 2007 and 2012, the 3 years we use in our empirical analysis. The top marginal income tax rate was reduced from 48.5% in 2003 to 42% in 2005. The "rich tax" reform in 2007 introduced an additional tax bracket with a new top marginal income tax rate of 45% for incomes in excess of 250,000 Euro. The lowest marginal tax rate was decreased from 19.9% in 2003 to 15% in 2005 and further to 14% in 2009. The basic allowance was raised several times and amounted to 7235 Euro in 2002, 7664 Euro in 2007, and 8004 Euro in 2012 for a single taxpayer and double these amounts for a married couple filing jointly.



Another tax reform was implemented in 2009. Before this date, interest and dividend income were taxed jointly with income from other sources using the PIT schedule. For dividend income, a shareholder tax relief of 50% was applied to account for taxes already paid by the corporation. From 2009 on, a separate final withholding tax for interest and dividend income was introduced instead at a flat rate of 25% plus solidarity surcharge. In turn, the shareholder relief for dividends was abolished, so dividends were effectively taxed at a similar rate as before, taking into account taxes paid at the corporation level.<sup>22</sup>

Since 2008, unincorporated partnerships have the option to tax retained earnings at a rate of 28.25% instead of the personal tax rate of the PIT schedule. Once the profit is withdrawn, a follow-up tax of 25% is due. This option is therefore only attractive for a small number of entrepreneurs who face high marginal tax rates and who intend to retain their profits for a long time.<sup>23</sup>

In the German PIT, apart from setting losses against positive income from other sources, losses can also be carried back to the previous year or carried forward for an unlimited number of years. While losses below 1 million Euro (2 million in case of married couples) can be carried forward in full, since 2004 only 60% of the part of a loss that exceeds these thresholds can be carried forward. Since the thresholds are fairly large, these loss offset restrictions are mostly irrelevant for the entrepreneurs in our sample, who have a mean monthly income of 4527 Euro (see Table 3).

The changes in the PIT schedule generated quite substantial variation in the shifts of marginal PIT rates for different taxpayers over time. For instance, because for married couples joint filing is the rule, the tax bracket applicable for a person depends on the earnings of the spouse. Jessen et al. (2017) show marginal tax rates and budget constraints for singles and married couples and provide a comprehensive overview of the German tax and transfer system. Since the PIT schedule is not adjusted for inflation in Germany, bracket creep generates additional cross-sectional variation in changes of marginal PIT rates over time, because the effects of bracket creep are largest in the progressive zones of the tax schedule.

## 4.2 Reform of entry regulation into entrepreneurship

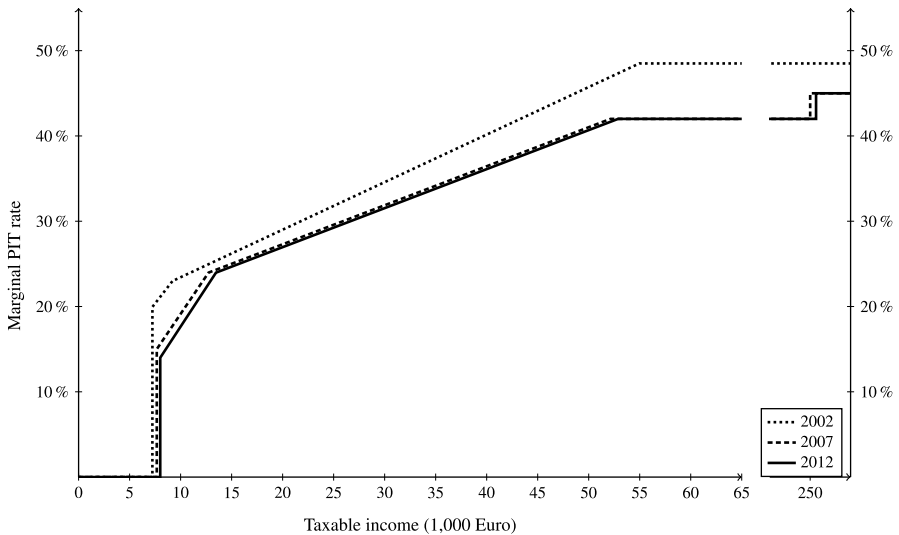
To control for selection into entrepreneurship, we exploit exogenous variation in entry regulation for certain occupations in crafts and trades. This group of entrepreneurs amounts to about 19% of all entrepreneurs in our sample.

Market entry for prospective entrepreneurs in craft trades has been strictly regulated in Germany. Before 2004, and dating back to 1935, setting up an own crafts business was conditional on having obtained an educational qualification called “Meister” (master craftsman) in 94 occupations listed as A-occupations in the

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<sup>22</sup> We cannot exploit the lower tax rate on interest income available since 2009 to identify effects of taxes on the choice of specific financial assets because our data do not distinguish between holdings of bonds and stocks.

<sup>23</sup> See Fossen and Simmler (2016) for details on the final withholding tax and the tax option for retained earnings.



**Fig. 2** Personal income tax reforms in Germany. *Note:* Statutory marginal PIT rates for unmarried persons in 2002, 2007, and 2012

German Trades and Crafts Code. Obtaining this qualification is associated with significant costs. Full-time courses to prepare for the Meister exam take 1–3 years, and the overall costs range from 4000 to 10,000 Euro depending on the occupation. In January 2004, this entry regulation underwent a major change. In many occupations that had required a Meister qualification for market entry, the educational requirement was completely abolished (B1 occupations) or relaxed by allowing “senior journeymen” with 6 years of relevant work experience to start up without a Meister degree (A1 and A2 occupations). Furthermore, a new rule allowed the exemption of “easy jobs” from the entry requirement. A2 occupations are defined as a group that we conjecture to often make use of this rule, so the entry requirement could be further loosened for this group in practice. Table 1 summarizes the changes in the entry regulation for the occupation groups and lists examples of occupations. Rostam-Afschar (2014) analyzes the effects of this reform on entry rates into entrepreneurship and estimates significant effects for B1 and A1 occupations. We account for this reform by including interaction terms of the four occupation group dummies (AC, A1, A2, B1; omitted base category: no craft or trade occupation) with a post reform dummy (years 2004 and later) in the selection equations.

## 5 Panel data with private business equity

For our analysis of portfolio choice we require individual panel data reporting private asset holdings. In particular, we need information on private business equity, which is unavailable in most datasets and rules out the use of administrative tax return data. Furthermore, the data must provide sufficient information on various

**Table 1** Reform of entrepreneurial entry regulation for craft and trade occupations

Group	Change in entry regulation in 2004	% of all entrep.	Example occupations
AC	Craft and trade occupation with no change	0.3	Chimney sweeps, optometrists, hearing aid audiologists, orthopedic technicians, dental technicians
A1	Relaxation through "senior journeyman rule"	10.1	Roofers, surgical instrument makers, gunsmiths, plumbers, gas and water fitters, joiners, pastry cooks
A2	In addition, frequent exemptions for "easy jobs"	3.8	Masons and concreters, painters and varnishers, metalworkers, motor vehicle body and vehicle construction mechanics, bike mechanics, information electronics technicians, vehicle technicians, butchers
B1	Abolishment of entry requirement	4.9	Tile and mosaic layers, coppersmiths, turners, tailors, millers, photographers

There is some classification ambiguity in our data because some of the occupational classification codes used may include some occupations that are legally not defined as crafts occupations

income sources and the household situation for detailed tax-benefit simulation. It must also report occupations at a detailed level and include control variables relevant for entrepreneurship. Equation (18) in Appendix 1 shows that it is important to control for individual risk attitudes (see also Caliendo et al. 2009), which are again unavailable in administrative data.

Our data requirements are fulfilled by the SOEP, a representative annual household panel survey for Germany. Wagner et al. (2007) provide a detailed description of the data. The waves of 2002, 2007 and 2012 included a special module collecting detailed information on private wealth. The interviewers asked for the current market values of the most important asset and liability types of private households. The items include personally owned real estate (owner-occupied housing, property rented out, mortgage debt), financial assets, private life and pension insurance, tangible assets, consumer credits, and, most importantly for this analysis, private business equity (net market value, own share in case of a business partnership). As there is no wealth tax in Germany, there is no reason to expect underreporting of particular asset classes.

All information on assets is elicited at the level of the individual respondent. When an asset is owned by more than one person, e.g., a house owned by a couple, the respondents are asked to indicate which share they own. Therefore, our analysis is on the individual, not the household level.<sup>24</sup> We define an entrepreneur as a person with strictly positive holdings of own business equity. We restrict our sample to persons between 25 and 65 years of age and exclude those not in the labor force, the unemployed, students, and pensioners.

Table 2 shows private wealth balance sheets of entrepreneurs and non-entrepreneurs, respectively.<sup>25</sup> On average, entrepreneurs' net worth is more than five times as large as that of non-entrepreneurs. Entrepreneurs hold very undiversified portfolios: On average, they invest 40% of their gross wealth in their own business. This is very similar to observations made for the USA (Gentry and Hubbard 2004).<sup>26</sup> By definition, non-entrepreneurs do not own any private business equity. They invest the largest share of their gross wealth in owner-occupied housing.

Figure 3 presents the 5-year growth rates of the six asset classes for 2002–2007 and 2007–2012. These growth rates are calculated as  $(\text{Value}_t - \text{Value}_{t-1})/\text{Value}_{t-1}$  for positive  $\text{Value}_t$  and  $\text{Value}_{t-1}$  using sampling weights provided by the SOEP. The median (and average) growth rates are virtually zero in 2007 for all asset classes except for financial assets and contractual savings, which have also the largest variation in growth

<sup>24</sup> We use directly observed information on asset holdings only. Using imputations provided by the SOEP increases the size of our final estimation sample only slightly and our estimation results do not change much.

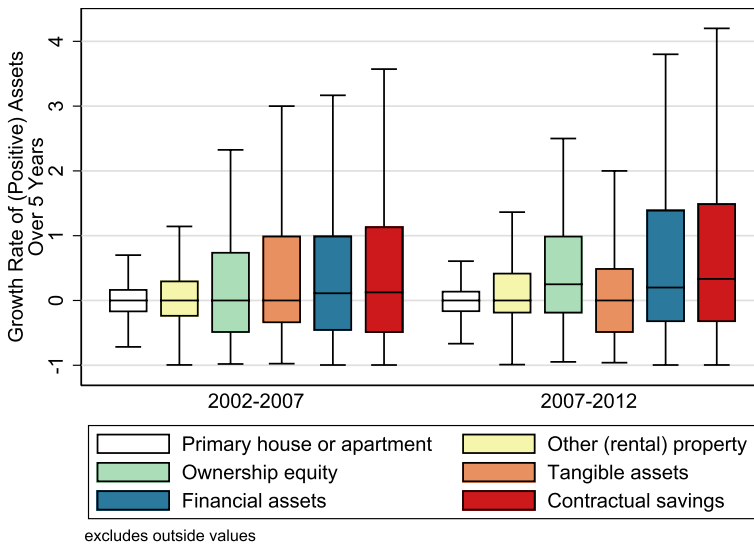
<sup>25</sup> For the descriptive statistics we use the same sample restrictions as in the econometric estimations (concerning the age and labor market status of the respondents as described above and no missing values in the relevant variables), but we do not limit the sample to individuals observed in two consecutive periods yet, which is required in the first differenced regressions.

<sup>26</sup> Fossen (2011, 2012) and Fossen and Rostam-Afschar (2013) discuss possible reasons why entrepreneurs hold these undiversified portfolios. In particular, Fossen (2011) finds that lower average risk aversion of entrepreneurs may explain their risky portfolio choices.

**Table 2** Entrepreneurial and non-entrepreneurial balance sheets

	Entrepreneurs		Non-entrepreneurs	
	Mean assets (Euro)	Percentage of gross wealth	Mean assets (Euro)	Percentage of gross wealth
I	51,061	10.5	16,291	23.0
II	206,263	40.0	0	0.0
III	35,943	13.4	12,637	30.8
IV	3588	0.8	815	1.7
V				
	155,648	26.0	101,886	38.6
	152,835	9.2	25,031	6.0
Gross wealth	519,565	100.0	109,726	100.0
VI				
	38,125	8.9	29,506	13.0
	47,479	3.9	8509	3.7
VII	13,904	20.8	3158	69.4
Total liabilities	99,507	33.6	41,173	86.1
Net worth	441,494	67.1	82,229	15.4

Pooled averages of 1135 entrepreneur-years and 13,409 non-entrepreneur-years based on the SOEP waves 2002, 2007, and 2012, using population weights provided by the SOEP. The percentages of total gross wealth are means over individual percentage shares in gross wealth portfolios. The large average share of other liabilities in gross wealth for non-entrepreneurs is driven by individuals who have very small gross wealth, but large liabilities. *Financial assets* include savings balance, savings bonds, bonds, shares or investments, *ownership equity* commercial enterprise, i.e., a company, a shop, an office, a practice or an agricultural enterprise, *contractual savings* life insurance or private retirement insurance policies, and *tangible assets* gold, jewelry, coins or valuable collections. *Other liabilities* are liabilities other than mortgages or building loans



**Fig. 3** Distributions of the growth rates of asset values. *Note:* The box plots show the growth rates of the values of different asset classes owned by individuals in Germany over the 5-year periods 2002–2007 and 2007–2012. *Source:* Authors' calculations based on the SOEP waves 2002, 2007, and 2012

rates (owner-occupied housing and rental property have the lowest). In 2012 business equity also has a positive median growth rate but overall the distributions are similar. Although business assets, like real estate property, are often thought to be slow moving, lumpy and sticky (in comparison for example to stock holdings, which can be traded on a day to day basis), business equity does not seem to be very different from other asset classes with respect to changes over relatively long periods of 5 years, which we focus on in this paper. The value of the business changes for more than 80% of the respondents who report strictly positive own business equity in both years of a pair. The graph also suggests that the Great Recession of 2008/2009 did not affect the 5-year growth rates much, presumably because the economy in Germany had recovered to a large extent in 2012.

Table 3 summarizes means of other individual characteristics used in our analysis by entrepreneurial status. Entrepreneurs have higher monthly income on average than non-entrepreneurs, which is in line with their larger net worth. However, their marginal PIT rate is only slightly larger, which may partly be due to the fact that they are more likely to be married and have a larger number of children on average. The large standard deviations show the substantial cross-sectional variation in marginal tax rates. Entrepreneurs also self-report a higher willingness to take risks on an 11-point scale from 0 (completely unwilling) to 10 (fully willing).

## 6 Empirical portfolio choice results

### 6.1 Extensive margin

We begin the discussion of the results by presenting the first estimation step, the regressions of selection into ownership of the six different asset classes. Table 4 shows the estimation results (with standard errors robust to clustering at the individual level). Each column represents a linear probability model, where the dependent variable is a dummy that is one if a person has strictly positive holdings of the asset class indicated at the column head and zero otherwise. The equations are separately estimated using the IV method in first differences. The marginal tax rate is treated as endogenous. The instrument is the simulated marginal tax rate based on each year's tax code, but exogenously updated individual income from 2002 (see Sect. 3). The instrument is relevant, as indicated by the first stage  $F$ -statistic of the excluded IV of 25.9.<sup>27</sup>

The marginal personal income tax rate has significant effects on the probabilities of holding two asset classes, business equity and rental property. Increasing the marginal tax rate by 10 percentage points *increases* the probability of holding assets in a private business by 1.2 percentage points. This corresponds to 14% of the average ownership probability of 8.4% indicated at the bottom of the table, so the effect is economically very significant. The positive effect of the marginal tax rate on business ownership is consistent with a tax avoidance or evasion motivation. Higher tax rates raise incentives to create a private business as a vehicle to shelter income. The empirical result is in line with the findings of Cullen and Gordon (2007) using US tax return data.

The second significant effect of the marginal tax rate is on property rented out, with the opposite sign. A hike in the marginal tax rate by 10 percentage points decreases the probability of holding rental property by 2.1 percentage points, i.e., 12.6% of the average ownership probability of 16.5%. The effects on the ownership probabilities of the other asset classes are small and insignificant. Together, the results indicate that tax-induced investment in an own business and in rental property are substitutes at the extensive margin. The negative effect of the marginal tax rate on the probability of owning rental property, keeping income and net worth constant, is surprising because rental property is often thought of as a vehicle for income tax sheltering. Empirically, taxable net rental income is often negative, mostly due to depreciation of the property and interest payments, and is used to offset positive income from the taxpayer's main income source, which reduces the tax liability (Schellhorn 2005; Ochmann 2014). However, investors in Germany who are primarily interested in tax avoidance might be more likely to invest in closed property funds, which are often optimized for tax sheltering purposes (Schellhorn 2005). In our data, these funds are included in the category "financial assets" and cannot be

<sup>27</sup> The first stage of the IV regressions has the marginal tax rate as the dependent variable and is identical for all asset classes.

**Table 3** Descriptive statistics

Variable	Unit	Entrepreneurs		Non-entrepreneurs	
		Mean	SD	Mean	SD
Marginal tax rate	%	38.2	12.9	38.1	22.5
Marginal tax rate using updated income (IV)	%	37.8	19.8	36.8	23.0
Real gross income per month	Euro (2005 prices)	4527	5121	2618	1989
Age	Years	45.2	9.3	43.1	10.0
Married	%	66.7		65.0	
Number of children in household	Integer	0.64	0.92	0.55	0.86
Willingness to take risks	Scale 0–10	5.90	2.12	4.86	2.11
Higher technical college or similar	%	28.7		26.2	
University degree	%	39.6		23.4	
Local GDP per capita	1000 Euro	30.3	9.0	29.9	8.5
Local unemployment rate	%	8.5	3.9	8.5	4.0

Pooled averages of 1135 entrepreneur-years and 13,409 non-entrepreneur-years based on the SOEP waves 2002, 2007, and 2012, using population weights provided by the SOEP. Standard deviations are not shown for binary variables

identified separately. Therefore, more detailed data in this context is necessary for important further research focusing on rental property.

Next, we consider the variables testing the effects of the change in the regulation of entry into entrepreneurship for trade and craft occupations in 2004. The interaction term of the dummy variable indicating A1 occupations with the post-reform time period dummy is positive and significant in the ownership equation of private business equity. This indicates that the probability of owning a business increased after the entry regulation reform for workers in A1 occupations. This is very plausible because the reform lowered the educational entry requirements for these occupations (see Sect. 4.2). This result confirms the finding of Rostam-Afschar (2014), though the interaction on B1 is not significantly positive as expected. The variables included in these first step selection equations, but excluded from the second step estimations of portfolio shares (i.e., the entry regulation reform dummies and the local unemployment rate) are jointly significant in the business equity ownership equation ( $p$ -value: 0.0519). This facilitates identification of the equation of the conditional portfolio share of business equity, which is of primary interest in this analysis.<sup>28</sup>

Income and wealth have significant effects on the probability of owning most asset classes (see the  $p$ -values of the  $F$ -tests of joint significance of the linear and

<sup>28</sup> The exclusion restrictions are jointly insignificant in the ownership equations of the other assets, although some of these variables are individually significant. It is plausible that regulation of entry into entrepreneurship and the local unemployment rate affect the probability of owning a business, but not necessarily ownership of other assets.



**Table 4** Ownership probabilities of asset classes. *Source:* Own estimations based on the German Socio-Economic Panel 2002, 2007, and 2012

	Business equity	Owner housing	Rental property	Financials	Life insurance	Tangible assets
Marginal tax rate	0.1189* (0.0617)	- 0.0576 (0.0769)	- 0.2069** (0.0868)	- 0.0312 (0.1442)	- 0.0786 (0.1254)	0.0650 (0.0921)
Local unempl. rate	- 0.0027 (0.0021)	0.0042 (0.0035)	- 0.0038 (0.0032)	0.0078 (0.0048)	0.0028 (0.0045)	- 0.0018 (0.0030)
Occupations A1 × ≥ 2004	0.0351* (0.0213)	0.0340 (0.0278)	- 0.0413 (0.0301)	- 0.0266 (0.0418)	- 0.0032 (0.0345)	0.0068 (0.0183)
Occupations A2 × ≥ 2004	0.0450 (0.0308)	0.0806* (0.0417)	- 0.0365 (0.0328)	0.0934 (0.0603)	0.0129 (0.0651)	0.0427* (0.0248)
Occupations AC × ≥ 2004	- 0.0815 (0.0607)	- 0.1074* (0.0644)	0.0741 (0.1140)	- 0.0143 (0.0940)	0.0234 (0.1140)	0.0011 (0.1356)
Occupations B1 × ≥ 2004	- 0.0151 (0.0176)	0.0104 (0.0272)	- 0.0418 (0.0309)	0.0033 (0.0497)	- 0.0013 (0.0449)	- 0.0058 (0.0321)
Gross income	0.1586** (0.0646)	- 0.0266 (0.0501)	0.1245** (0.0606)	0.2345*** (0.0851)	0.1857*** (0.0686)	0.0326 (0.0577)
Gross income squared	- 0.0136 (0.0096)	0.0072 (0.0060)	- 0.0107* (0.0055)	- 0.0163* (0.0088)	- 0.0216*** (0.0070)	- 0.0027 (0.0052)
Net worth	0.6152*** (0.2296)	1.3759*** (0.3053)	1.1622*** (0.3036)	0.2274 (0.2303)	0.5284*** (0.2279)	0.1018 (0.1701)
Net worth squared	- 0.0686* (0.0379)	- 0.1700*** (0.0370)	- 0.1285*** (0.0347)	- 0.0374 (0.0300)	- 0.0432 (0.0267)	0.0194 (0.0192)
Further controls	✓	✓	✓	✓	✓	✓
N (first-differenced observations)	3979	3979	3979	3979	3979	3979
F-test income terms (p-val.)	0.0446	0.3295	0.0972	0.0085	0.0078	0.6814
F-test wealth terms (p-val.)	0.0256	0.0000	0.0005	0.4469	0.0261	0.0000
F-test selection var.: (p-val.)	0.0519	0.1772	0.4887	0.2326	0.9635	0.5710
First stage F statistic	25.8651	25.8651	25.8651	25.8651	25.8651	25.8651

Table 4 (continued)

	Business equity	Owner housing	Rental property	Financials	Life insurance	Tangible assets
Mean ownership prob.	0.0840	0.5412	0.1646	0.5933	0.7081	0.0854

Linear probability models of ownership of asset classes (separate IV regressions in first differences). The left-hand-side variable in the model equation is one if a person owns a strictly positive amount of the asset class indicated at the column head and zero otherwise. The marginal tax rate is treated as endogenous. Instrumental variable: the simulated marginal tax rate using exogenously updated individual income from 2002 and the contemporaneous tax code. Estimated in first differences to eliminate individual fixed effects. The occupation groups are defined in Table 1. Gross income is in 10,000 Euro and net worth in 10 mill. Euro, both in prices of 2005. Further control variables included: Age squared, number of children, married, willingness to take risks, local GDP per capita, educational degree dummies, time dummy for 2012. The  $F$ -tests are for joint significance of the variables indicated; the selection variables are the local unemployment rate and the interaction terms involving the trade occupation dummies. Standard errors clustered at the person level in parentheses

\*/\*\*/\*\*\*:Significance at the 10%/5%/1% levels

**Table 5** Portfolio shares of asset classes. *Source:* Own estimations based on the German socio-economic panel 2002, 2007, and 2012

	Business equity	Owner housing	Rental Prop.	Financials	Life insurance	Tangible assets
Marginal tax rate	- 0.0708** (0.0296)	0.0348*** (0.0130)	- 0.0753** (0.0313)	0.0084 (0.0750)	- 0.0896** (0.0350)	- 0.0533 (0.0449)
Gross income	0.1838*** (0.0459)	0.0151 (0.0160)	0.0081 (0.0666)	- 0.1314*** (0.0455)	0.0214 (0.0473)	0.0586 (0.0645)
Gross income squared	- 0.0111** (0.0055)	- 0.0017 (0.0031)	- 0.0025 (0.0095)	0.0128*** (0.0047)	0.0008 (0.0054)	0.0003 (0.0185)
Net worth	0.0790 (0.0857)	0.0428 (0.0805)	0.1067 (0.1108)	- 0.6237*** (0.1784)	0.1251 (0.1578)	0.3120 (0.2250)
Net worth squared	- 0.0294* (0.0165)	0.0041 (0.0212)	- 0.0018 (0.0291)	0.0585** (0.0243)	- 0.0302 (0.0242)	- 0.0663 (0.0689)
Selection term $(Z\hat{\eta})^2 - Z\hat{\eta}$	- 0.1540* (0.0793)	0.0076 (0.0208)	- 0.1107* (0.0583)	- 0.0358 (0.0773)	- 0.1554*** (0.0651)	0.1494* (0.0846)
Further controls	✓	✓	✓	✓	✓	✓
N (first-differenced observations)	3979	3979	3979	3979	3979	3979
F-test income terms (p-val.)	0.0000	0.6183	0.9510	0.0145	0.2900	0.5194
F-test wealth terms (p-val.)	0.1427	0.6233	0.2611	0.0017	0.4445	0.3681
Angrist/Pischke partial R <sup>2</sup>	0.1924	0.0576	0.0327	0.0516	0.0727	0.0233
Shea's partial R <sup>2</sup>	0.2387	0.0572	0.0401	0.0522	0.0703	0.0250
Uncond. mean portfolio share	0.0325	0.4132	0.0697	0.2039	0.2673	0.0135
Conditional mean portf. share	0.3865	0.7636	0.4231	0.3437	0.3775	0.1577

System 3SLS estimation of asset class shares in first differences with endogenous tax rate and selection correction. The left-hand-side variable in the model equation is the share in the private wealth portfolio of the asset class indicated at the column head. The instrument for the actual marginal tax rate is the simulated marginal tax rate using exogenously updated individual income from 2002 and the contemporaneous tax code. Estimated in first differences to eliminate individual fixed effects. Gross income is in 10,000 Euro and net worth in 10 mill. Euro, both in prices of 2005. Further control variables included: Age squared, number of children, married, willingness to take risks, local GDP per capita, time dummy for 2012. All variables are transformed and instrumented as described in Sect. 3. Standard errors in parentheses

\*/\*\*/\*\*\*Significance at the 10%/5%/1% levels

square terms at the bottom of the table). The probability of owning private business equity increases with gross (before-tax) income and personal net worth at decreasing marginal rates. (The turning points are beyond the ranges relevant in our data.) Similar income and wealth effects can be observed for rental property and life and private pension insurance. For owner occupied housing, only the wealth effect is significant, whereas for financial assets, only the income effect is significant. The finding that the wealth and income effects are initially positive or insignificant for all asset classes at the extensive margin is plausible. When individuals have higher income and larger amounts of wealth, they hold more diversified portfolios with a larger number of different asset classes (e.g., Carroll 2002).

## 6.2 Intensive margin

Table 5 presents the results of the second step estimations of the portfolio shares of the six asset classes in the private wealth portfolio. The system of demand equations is estimated jointly using 3SLS in first differences, with an endogenous marginal tax rate and with selection correction. As outlined in Sect. 3, all transformed explanatory variables are treated as endogenous and appropriately instrumented.<sup>29</sup>

The strength of the instruments in the system of demand equations is tested using Shea's partial  $R^2$ . The instruments are particularly strong in the equation of the portfolio share of private business equity (in the first column), which is of primary interest, with Shea's partial  $R^2 = 23.9\%$ . The statistic is smaller, but still satisfactory in the other equations, although quite small for tangible assets.<sup>30</sup> The estimated coefficient of the selection term is significant in four out of the six equations including the equation of the portfolio share of private business equity. This indicates that it is important to account for selection into ownership of these assets.<sup>31</sup>

The estimated coefficient of the marginal personal income tax rate is significant for the portfolio share of private business equity, as in the ownership probability

<sup>29</sup> In Table 6 in Appendix 3, we report standard errors robust to clustering at the person level. The clustered standard errors turn out to be mostly smaller than the regular standard errors in our 3SLS estimations. Therefore, to be conservative, we report regular standard errors in Table 5. We also estimate bootstrapped standard errors with 200 replications taking into account clustering at the person level and sampling error in the predicted selection correction term. While again some standard errors shrink, this increases the  $p$ -value of the coefficient of the marginal tax rate in the business equity equation to 0.057, and the marginal tax rate becomes insignificant in the owner-occupied housing equation.

<sup>30</sup> A limitation of Shea's partial  $R^2$  is that it does not allow to formally test for weak instruments. Therefore, for each endogenous regressor, we also conduct Sanderson–Windmeijer's  $\chi^2$  and  $F$ -test for underidentification and for weak identification. In both versions of the test as well as in a joint  $F$ -test (not reported in the table), no  $p$ -value exceeds the 5% significance level, and we can infer that the hypotheses that the endogenous regressors are underidentified or weakly identified are rejected. The method by Sanderson and Windmeijer (2016) is a modification of the tests described by Angrist and Pischke (2009), which we report in the table.

<sup>31</sup> Note that our linear selection correction model allows interpreting the effect of an increase in the probability of being an entrepreneur ( $Z_{it} \gamma_m$ ) more directly than other selection correction models (see Eq. 20 in "System estimation" in the appendix). If an individual's probability of being an entrepreneur is 10 percentage points larger, the share this individual invests in own business equity conditional on business ownership is 1.5 percentage points lower.

equation, but has the opposite sign. An increase in the marginal tax rate *decreases* the share of own business equity in the private wealth portfolio conditional on being a business owner.<sup>32</sup> This is consistent with a disincentive effect of taxation on marginal investment in productive businesses. The negative effect of taxes on entrepreneurial activity is in line with Hansson (2012).

Our finding of opposite signs of tax effects at the extensive and intensive margins is inconsistent with the standard theoretical model of portfolio choice, but can be rationalized using our extended model that allows for tax sheltering. The opposing effects of taxes on the probability of ownership and on the conditional portfolio share of the same asset type also indicates that a Tobit model is inappropriate for estimation of tax effects on household portfolio choice when business equity is included, because the Tobit model restricts the signs of the effects to be the same.

Significant tax effects are also detected for owner-occupied housing, rental property, and life and private pension insurance policies. For owner-occupied housing, the coefficient of the marginal tax rate is positive and significant, which may indicate that business equity and owner-occupied housing are used as substitutes when tax rates change. The estimated tax effect on business equity is the most robust among the six asset classes. When instead of 3SLS we estimate inefficient 2SLS models equation by equation without taking into account correlation of the error terms across equations (Table 7 in Appendix 3), the coefficient of the marginal tax rate in the business equity equation becomes even more negative and remains statistically significant, but the coefficients of the marginal tax rate become statistically insignificant for the other asset classes. Therefore, our conclusions focus on the robust evidence we find on the tax effects on private business equity.

Income effects are significant for the portfolio shares of business equity and financial assets (joint significance of the linear and square terms as indicated at the bottom of Table 5). When their income grows, individuals invest a larger share of their wealth in their own business, but a lower share in financial assets at the intensive margins. These effects attenuate when income increases further. The income effects occur holding net worth constant. Wealth effects are significant (joint tests of the linear and square terms) for financial assets, with an initially negative effect on the portfolio share of financial assets.

### 6.3 Unconditional and conditional marginal effects

The average unconditional portfolio shares as well as the portfolio shares conditional on owning a positive amount of an asset class appear at the bottom of Table 5 (unweighted). Based on the estimated coefficients of the selection and portfolio share equations, we calculate the average unconditional and conditional marginal effects of the marginal personal income tax rate using the formulas derived in “[Marginal effects](#)” in the appendix. When the legislator increases the marginal tax rate by 10 percentage points, the portfolio share of private business equity conditional

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<sup>32</sup> We discuss the effect size in Sect. 6.3.

on owning a private business *decreases* by 0.891 percentage points. This is 2.3% of the unweighted average conditional portfolio share of private business equity in the sample of 38.7%. The finding is consistent with a disincentive effect of the marginal tax rate on marginal investment conditional on being a business owner.

The signs of the unconditional effects depend on both the estimated selection and the portfolio share equations. Increasing the marginal tax rate by 10 percentage points *increases* the unconditional portfolio share of private business equity by 0.093 percentage points. This is 5.5% of the average unconditional portfolio share of private business equity in the sample of 3.25%. Thus, the sign of the unconditional tax effect is the same as in the ownership selection equation, but opposite to the effect on the conditional portfolio share. This indicates that the tax effect at the extensive margin overcompensates the effect at the intensive margin.

#### 6.4 Heterogeneity and further robustness checks

Tax avoidance and evasion technologies might differ across industries.<sup>33</sup> Due to the sample size in combination with the IV method, our possibilities to investigate heterogeneous effects are limited. We split the sample by primary and secondary sector (mostly manufacturing in Germany) versus the tertiary sector (services) and reestimate our models. The estimated tax effects we find in the two subsamples are not statistically significantly different from one another (the confidence intervals widely overlap), but they are imprecisely estimated, so we cannot draw definite conclusions with respect to effect heterogeneity.<sup>34</sup>

In the remainder of this section we assess the robustness of our results. In our preferred specification, we include income and income squared (before tax) in the model Eq. (11) and then take first differences. As a robustness check, we control for splines of base year income in the otherwise first-differenced estimation equation instead. More precisely, we construct six splines of monthly gross income in 2002. The first five splines have a width of 1000 Euro each and cover 0 to 5000 Euro and the sixth spline covers incomes above 5000 Euro. Table 8 in Appendix 3 shows the results for the asset ownership probabilities and Table 9 for the portfolio shares of the asset classes. The estimates of the coefficients of the marginal tax rate remain similar to the baseline estimates in Tables 4 and 5, which indicates that the results are robust to the choice of income controls.

In another robustness check, we use income from 2001 instead of income from 2002 to construct the instrument for the marginal tax rate. As this requires additionally observing respondents in 2001, the number of first-differenced observations

<sup>33</sup> Moreover, in more competitive industries, being an entrepreneur with low productivity motivated by tax sheltering may be less sustainable than in more concentrated industries. Therefore, one might expect the effects to be weaker in more competitive industries. Comparing the services sector to the manufacturing sector is informative in this respect because the services sector is generally less concentrated than the manufacturing sector (e.g., Brühlhart and Traeger 2005).

<sup>34</sup> To be precise, in services (manufacturing), the coefficient of the marginal tax rate in the ownership equation of business equity is 0.187 (0.113) with a standard error of 0.119 (0.105), and the respective coefficient in the portfolio share equation is  $-0.072$  ( $-0.063$ ) with a standard error of 0.035 (0.061).

used in the estimations decreases from 3979 to 3302. This alternative instrument turns out to be weak in our context: In the asset ownership probability models, the first stage  $F$ -statistic of the excluded instrument drops from 25.9 to 5.6, and in the estimation of the portfolio share of private business equity Shea's partial  $R^2$  falls from 0.24 to 0.06. The estimated standard errors increase, and most coefficients become insignificant, including those of the marginal tax rate for all asset ownership probabilities. In the GMM estimation, the point estimate of the coefficient of the marginal tax rate for the portfolio share of private business equity is  $-0.0586$  using this IV, similar to our baseline estimate in Table 5, but it is insignificant due to a large standard error as well. When we estimate the portfolio share of private business equity separately by 2SLS (as in Table 7) using this IV, we obtain a significantly negative point estimate of  $-1.17$  with a large standard error of 0.36. This confirms our qualitative result of a significantly negative effect of the marginal tax rate on entrepreneurial investment at the intensive margin, but we prefer the more conservative point estimate from our baseline estimation because of the difference in the strength of the instruments.

## 7 Discussion and conclusion

We have investigated the effects of the marginal personal income tax rate on household portfolios, focusing on entrepreneurial business equity, which has been almost completely neglected in the extant empirical literature on tax effects on household portfolio choice. At the theoretical level, we extend the standard portfolio choice model by allowing for partial sheltering of income from self-employment. This could be legal tax avoidance and/or illegal tax evasion. In contrast to the standard model, our model implies that tax effects could have different signs at the extensive margin (probability of being an entrepreneur, i.e., of holding own business equity) and intensive margin (portfolio share of private business equity conditional on being a business owner). This rationalizes our empirical results.

For our empirical analysis, we use representative panel data including private business equity and the other most important asset types of private persons in Germany. We estimate simultaneous demand equations for six asset classes, including private business equity, eliminate unobserved individual fixed effects, and identify tax effects through changes in the tax code over time. We also control for selection into entrepreneurship by exploiting a reform in entry regulation during our observation period.

Our empirical results indicate that lower marginal personal income tax rates decrease the probability of owning a business, but increase the conditional portfolio share that entrepreneurs invest in their own business. This is consistent with both a tax avoidance and evasion rationale for owning a marginal business and a disincentive effect of higher marginal tax rates on marginal investment in productive businesses. Quantitatively, a decrease in the marginal tax rate by 10 percentage points increases the conditional portfolio share of private business equity by 2.3% of the average conditional portfolio share of 39%, but decreases the unconditional portfolio

share by 5.5% of the unconditional average of 3%. The latter occurs due to a negative effect of a tax cut on the probability of being an entrepreneur. The opposing signs of the tax effects at the intensive and extensive margins are inconsistent with the standard portfolio choice model, but can be rationalized using our reformulated model allowing for tax sheltering of business income.

Our results contribute to reconciling the inconclusive results from the literature of tax effects on entrepreneurship. Our finding that lower marginal tax rates have a negative effect on the probability of being an entrepreneur is consistent with Cullen and Gordon (2007), who find that a uniform cut in personal income tax rates would lead to a fall in the entrepreneurship rate in the USA. However, our finding that the conditional amount of own wealth that entrepreneurs put at risk in their business increases when tax rates are lower may explain why other studies find positive effects of tax cuts on entrepreneurship in other countries and situations, such as that by Hansson (2012) for Sweden.

Our theoretical model and empirical results offer some guidance for policy makers. By highlighting that lower taxes may drive out businesses that are viable only due to tax sheltering, but increase equity investment in private businesses that are worthwhile in the absence of taxes, our analysis strengthens the case for lower tax rates to stimulate productive entrepreneurial risk taking. Our results are similar to those of Asoni and Sanandaji (2014) who show that higher taxes may reduce the quality of entrepreneurship by increasing the number of low quality entrants. While they study a mechanism other than tax evasion or avoidance, namely that progressive taxes reduce the opportunity cost of pursuing a mediocre business idea rather than searching for a better one, they point out that entrepreneurs may react differently to taxes at the extensive and intensive margins because of differences in quality of entrepreneurship. Future research should more specifically investigate the mechanisms behind the opposing tax effects at the extensive and intensive margins we find empirically. An important challenge for future work is to collect and analyze data on tax avoidance and evasion which could be used to provide tests of our model, though we realize of course that this is notoriously difficult due to the very nature of income concealment.

In general it is usually possible to find more than one theoretical model that could be constructed to rationalize a given set of empirical results. This paper has focused on a model of portfolio choice, both because this seemed appropriate for the data set we have, and because it is a relatively neglected aspect of entrepreneurial decisions. However, there is obviously a labor supply aspect to entrepreneurship and analysis based on this could also be a source of rationalizations of the empirical results.<sup>35</sup> For example, an individual could choose to be self-employed rather than work for a company, even though the before-tax wage rate is above the gross return to entrepreneurship, because there is a preference for being one's own boss. A substantial fall in the tax rate could affect this choice since, although it raises the net return to *both* types of labor supply, it also increases the *absolute* difference in favor of working in

<sup>35</sup> We are grateful to a referee for suggesting that we consider the following type of example.



the company. This increase in the price of being one’s own boss could perhaps be sufficient to offset the preference for self-employment, thus delivering our empirical results. This strengthens our conclusion that more work is necessary to test the hypothesis that income sheltering is indeed the driving force behind these empirical results.

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### Appendix 1: Necessary and sufficient conditions

Necessary and sufficient conditions under which we predict opposite signs of the effects of a tax change at the extensive and intensive margins are, for the Slemrod (2001) model:

There exists a critical value  $k_C > 0$  such that at the given tax rate:

$$\bar{U}(k_C) \equiv E[u(W_0 + (1 - t)(rW_0 + (\bar{z} - r)k_C) + t\gamma(k_C\bar{z}, t) - a(\bar{c}, k_C\bar{z}))] = u((1 + (1 - t)r)W_0) \tag{15}$$

$$\left. \frac{\partial \bar{U}}{\partial k} \right|_{k=k_C} > 0. \tag{16}$$

where  $\bar{c}^* = \gamma(k_C\bar{z}, t)$ , and the expectation is taken with respect to the distribution of  $\bar{z}$ .

In words, there exists a positive  $k$ -value ( $k_C$ ) at which expected utility is equal to that at  $k = 0$  and is strictly increasing at that point. Intuitively, the tax gain from tax sheltering for all positive realizations of  $\bar{z}$  must be sufficient to compensate for the negative net returns in some states.

If condition (15) is satisfied, using the certainty equivalent of the left hand side, the entrepreneur will have a risk premium  $\rho_C > 0$  such that

$$E[(1 - t)(rW_0 + (\tilde{e} - r)k_C) + t\gamma(k_C\tilde{e}, t) - a(\tilde{c}, k_C\tilde{e})] = (1 - t)rW_0 + \rho_C \tag{17}$$

implying

$$(1 - t)E(\tilde{e} - r) + \frac{tE[\tilde{c} - a(\tilde{c}, k_C\tilde{e})]}{k_C} = \frac{\rho_C}{k_C} \tag{18}$$

with  $E[\tilde{c} - a(\tilde{c}, k_C\tilde{e})] > 0$ . This tells us that this case is more likely to arise the higher the tax rate, the greater the expected value of sheltered income net of transactions costs, the less risk averse the entrepreneur, and the smaller the absolute value of the (negative) expected net return.

Note that if  $t = 1$ , in this model, as long as the net return from sheltering *any* business income is positive, we must have  $k > 0$ , since then

$$E[u(W_0 + \tilde{c} - a(\tilde{c}, k\tilde{e}))] > u(W_0). \tag{19}$$

Therefore, by continuity of  $\tilde{y}_T$  in  $t$ , there must exist an interval of  $t$ -values sufficiently close to 1 for which condition (15) is satisfied. On the other hand, at  $t = 0$  these conditions cannot be satisfied, and again by continuity there will be an interval of  $t$ -values at which the corner solution is optimal. How large these respective intervals are is determined by the parameters of the model.

## Appendix 2: Derivation of the estimation equations

### Selection correction

Equation (11) describes portfolio shares at the intensive margin, where Eqs. (12) and (13) are the equations of selection into ownership of a particular asset. To avoid clutter, we suppress the asset class indices in this subsection and assume that the individual fixed effects have already been eliminated by partialling out from the linear selection and share equations.  $X_{it}$  and  $Z_{it}$  are row vectors which conform to the column vectors of unknown coefficients  $\beta$  and  $\gamma$ , respectively. The  $X$ 's and  $Z$ 's are assumed to be exogenous in this appendix to focus on selection.

Assume that the expected value of the error of the intensive regression is zero,  $E(u_{it}) = 0$ , and its variance is  $E(u_{it}u_{jt}) = \sigma_u^2$  for  $i = j$ , and zero otherwise. The expected value of the selection threshold is equal to  $E(v_{it}) = \mu_v$ , its variance is  $E[(v_{it} - \mu_v)(v_{jt} - \mu_v)] = \sigma_v^2$  for  $i = j$ , and zero otherwise. The covariance between the error of the intensive regression and the selection threshold is  $Cov(u_{it}, v_{jt}) = E(u_{it}v_{jt}) - E(u_{it})E(v_{jt}) = \rho\sigma_v\sigma_u$  for  $i = j$ , and zero otherwise. Assume

the expected value of the error of the intensive regression conditional on the value of the selection threshold is  $E(u_{it}|v_{it}) = \rho(v_{it} - \mu_v)\sigma_u/\sigma_v$ .

By assuming the conditional expectation of  $u_{it}$  given  $v_{it}$  is linear in  $v_{it}$  we can use the decomposition

$$u_{it} = \rho(v_{it} - \mu_v)\sigma_u/\sigma_v + \varepsilon_{it},$$

where  $\varepsilon_{it}$  and  $v_{it}$  are uncorrelated. Substituting this in  $y_{it} = X_{it}\beta + u_{it}$  gives

$$y_{it} = X_{it}\beta + \rho(v_{it} - \mu_v)\sigma_u/\sigma_v + \mu_i + \varepsilon_{it}.$$

Then, the conditional mean is

$$E(y_{it}|X_{it}, v_{it} < Z_{it}\gamma) = X_{it}\beta + \rho\sigma_u E(v_{it}|v_{it} < Z_{it}\gamma)/\sigma_v - \rho\sigma_u\mu_v/\sigma_v.$$

If  $v_{it}$  is a standard normally distributed random variable with mean  $\mu_v = 0$  and variance  $\sigma_v^2 = 1$ , then it follows (Heckman 1979) that

$$E(v_{it}|v_{it} < Z_{it}\gamma) = -\frac{\phi(Z_{it}\gamma)}{\Phi(Z_{it}\gamma)} \text{ (Inverse Mill's Ratio)}$$

and the estimation equation is:

$$E(y_{it}|X_{it}, v_{it} < Z_{it}\gamma) = X_{it}\beta - \underbrace{\rho\sigma_u}_{\delta} \frac{\phi(Z_{it}\gamma)}{\Phi(Z_{it}\gamma)},$$

where  $\delta$  and  $\beta$  are the parameters to be estimated.

Following Olsen (1980) instead, if  $v_{it}$  is uniformly distributed over the interval  $[0, 1]$ , then  $E(v_{it}) = \mu_v = \frac{1}{2}$  and  $V(v_{it}) = \frac{1}{12}$ , so  $\sigma_v = \frac{1}{2\sqrt{3}}$ . Using the equation for the conditional mean as above with these values gives

$$\begin{aligned} E(y_{it}|X_{it}, v_{it} < Z_{it}\gamma) &= X_{it}\beta + \rho\sigma_u E(v_{it}|v_{it} < Z_{it}\gamma)/\sigma_v - \rho\sigma_u\mu_v/\sigma_v \\ &= X_{it}\beta + 2\sqrt{3}\rho\sigma_u E(v_{it}|v_{it} < Z_{it}\gamma) - \sqrt{3}\rho\sigma_u. \end{aligned}$$

Using  $E(v_{it}|v_{it} < Z_{it}\gamma) = Z_{it}\gamma E(v_{it}) = Z_{it}\gamma/2$  we can write

$$\begin{aligned} E(y_{it}|X_{it}, v_{it} < Z_{it}\gamma) &= X_{it}\beta + \sqrt{3}\rho\sigma_u(Z_{it}\gamma) - \sqrt{3}\rho\sigma_u \\ &= X_{it}\beta + \sqrt{3}\rho\sigma_u(Z_{it}\gamma - 1). \end{aligned}$$

From this follows

$$E(y_{it}|X_{it}, v_{it} < Z_{it}\gamma) = X_{it}\beta + \underbrace{\sqrt{3}\rho\sigma_u}_{\delta}(Z_{it}\gamma - 1).$$

## System estimation

Based on the assumption of a normally distributed error term in the selection equation, Shonkwiler and Yen (1999) show that the conditional mean of  $y_{mit}$  for individual  $i$  in equation  $m = 1, \dots, M$  is

$$E(y_{mit}|X_{it}, v_{mit} < Z_{it}\gamma_m) = X_{it}\beta_m + \delta_m \frac{\phi(Z_{it}\gamma_m)}{\Phi(Z_{it}\gamma_m)}.$$

Because  $E(y_{mit}|X_{it}, v_{mit} \geq Z_{it}\gamma_m) = 0$ , the unconditional mean of  $y_{mit}$  for the  $m$ th equation, which can be estimated based on the full sample, is

$$E(y_{mit}|X_{it}) = \Phi(Z_{it}\gamma_m)X_{it}\beta_m + \delta_m\phi(Z_{it}\gamma_m).$$

In our case, we have analogously for the uniform distribution

$$E(y_{mit}|X_{it}, v_{mit} < Z_{it}\gamma_m) = X_{it}\beta_m + \delta_m(Z_{it}\gamma_m - 1) \quad (20)$$

and

$$E(y_{mit}|X_{it}) = (Z_{it}\gamma_m)X_{it}\beta_m + \delta_m((Z_{it}\gamma_m)^2 - Z_{it}\gamma_m). \quad (21)$$

## Marginal effects

Under the assumptions listed above, the marginal effects for a variable  $x_{itk}$  that is an element of both  $Z_{it}$  and  $X_{it}$  conditional on selection are

$$\frac{\partial E(y_{mit}|X_{it}, v_{mit} < Z_{it}\gamma_m)}{\partial x_{itk}} = \beta_{mk} + \delta_m\gamma_{mk},$$

and the unconditional marginal effects are

$$\frac{\partial E(y_{mit}|X_{it})}{\partial x_{itk}} = \gamma_{mk}(X_{it}\beta_m) + (Z_{it}\gamma_m)\beta_{mk} + 2\delta_m\gamma_{mk}(Z_{it}\gamma_m) - \delta_m\gamma_{mk}.$$

## Appendix 3: Supplementary tables

See Tables 6, 7, 8 and 9.

**Table 6** Portfolio shares of asset classes (with cluster robust standard errors). *Source:* Own estimations based on the German Socio-Economic Panel 2002, 2007, and 2012

	Business equity	Owner housing	Rental Prop.	Financials	Life insurance	Tangible assets
Marginal tax rate	- 0.0708** (0.0288)	0.0348*** (0.0126)	- 0.0753*** (0.0257)	0.0084 (0.0667)	- 0.0896*** (0.0320)	- 0.0533* (0.0316)
Gross income	0.1838*** (0.0625)	0.0151 (0.0130)	0.0081 (0.0659)	- 0.1314*** (0.0383)	0.0214 (0.0297)	0.0586 (0.0423)
Gross income sq.	- 0.0111 (0.0069)	- 0.0017 (0.0024)	- 0.0025 (0.0111)	0.0128*** (0.0036)	0.0008 (0.0031)	0.0003 (0.0086)
Net worth	0.0790 (0.2122)	0.0428 (0.0586)	0.1067 (0.1310)	- 0.6237** (0.2465)	0.1251* (0.0721)	0.3120* (0.1759)
Net worth sq.	- 0.0294 (0.0281)	0.0041 (0.0126)	- 0.0018 (0.0351)	0.0585** (0.0247)	- 0.0302*** (0.0090)	- 0.0663* (0.0352)
Selection term	- 0.1540* (0.0809)	0.0076 (0.0185)	- 0.1107*** (0.0374)	- 0.0358 (0.0555)	- 0.1554*** (0.0488)	0.1494** (0.0719)
Further controls	✓	✓	✓	✓	✓	✓
N (first-differenced observations)	3979	3979	3979	3979	3979	3979
F-test income terms ( <i>p</i> -val.)	0.0012	0.4508	0.9686	0.0017	0.0002	0.2194
F-test wealth terms ( <i>p</i> -val.)	0.2097	0.3723	0.431	0.0353	0.0001	0.156
Angrist/Pischke partial <i>R</i> <sup>2</sup>	0.1924	0.0576	0.0327	0.0516	0.0727	0.0233
Shea's partial <i>R</i> <sup>2</sup>	0.2387	0.0572	0.0401	0.0522	0.0703	0.0250
Uncond. mean portfolio share	0.0325	0.4132	0.0697	0.2039	0.2673	0.0135
Conditional mean portf. share	0.3865	0.7636	0.4231	0.3437	0.3775	0.1577

System 3SLS estimation of asset class shares in first differences with endogenous tax rate and selection correction. The left-hand-side variable in the model equation is the share in the private wealth portfolio of the asset class indicated at the column head. The instrument for the actual marginal tax rate is the simulated marginal tax rate using exogenously updated individual income from 2002 and the contemporaneous tax code. Estimated in first differences to eliminate individual fixed effects. Gross income is in 10,000 Euro and net worth in 10 mill. Euro, both in prices of 2005. Further control variables included: Age squared, number of children, married, willingness to take risks, local GDP per capita, time dummy for 2012. All variables are transformed and instrumented as described in Sect. 3. Standard errors clustered at the person level in parentheses  
 \*\*/\*\*\*/\*Significance at the 10%/5%/1% levels

**Table 7** Portfolio shares of asset classes (equation-by-equation 2SLS estimation). *Source:* Own estimations based on the German Socio-Economic Panel 2002, 2007, and 2012

	Business equity	Owner housing	Rental Prop.	Financials	Life insurance	Tangible Assets
Marginal tax rate	-0.1840** (0.0787)	-0.0406 (0.0760)	0.3542 (0.2537)	0.3499 (0.6948)	0.1390 (0.2031)	0.0152 (0.3043)
Gross income	0.2163*** (0.0634)	0.0260 (0.0327)	0.0717 (0.1069)	-0.1281 (0.1917)	-0.3646** (0.2204)	-0.0292 (0.2523)
Gross income sq.	-0.0132* (0.0070)	-0.0001 (0.0048)	-0.0025 (0.0132)	0.0138 (0.0156)	0.0395 (0.0241)	0.1032 (0.1592)
Net worth	0.3402*** (0.1179)	0.1226 (0.2280)	-0.4594 (0.4882)	-0.2701 (0.3185)	0.0608 (0.3679)	0.9556 (1.1630)
Net worth sq.	-0.0624*** (0.0203)	-0.0183 (0.0410)	0.0468 (0.0697)	0.0181 (0.0406)	-0.0412 (0.0380)	-0.4357 (0.5709)
Selection term	-0.7080*** (0.1574)	-0.1244 (0.1213)	0.6366 (0.4976)	-0.0653 (0.4266)	0.3119 (0.5991)	-0.0661 (0.3023)
Further controls	✓	✓	✓	✓	✓	✓
<i>N</i> (first-differenced observations)	3979	3979	3979	3979	3979	3979
<i>F</i> -test income terms ( <i>p</i> -val.)	0.0004	0.8624	0.2400	0.8460	0.3629	0.6429
<i>F</i> -test net worth terms ( <i>p</i> -val.)	0.0001	0.4544	0.6142	0.3470	0.2546	0.3012
Angrist/Pischke partial <i>R</i> <sup>2</sup>	0.1924	0.0576	0.0327	0.0516	0.0727	0.0233
Shea's partial <i>R</i> <sup>2</sup>	0.2387	0.0572	0.0401	0.0522	0.0703	0.0250
Uncond. mean portfolio share	0.0325	0.4132	0.0697	0.2039	0.2673	0.0135
Conditional mean portf. share	0.3865	0.7636	0.4231	0.3437	0.3775	0.1577

Equation-by-equation 2SLS estimation of asset class shares in first differences with endogenous tax rate and selection correction. The left-hand-side variable in the model equation is the share in the private wealth portfolio of the asset class indicated at the column head. The instrument for the actual marginal tax rate is the simulated marginal tax rate using exogenously updated individual income from 2002 and the contemporaneous tax code. Estimated in first differences to eliminate individual fixed effects. Gross income is in 10,000 Euro and net worth in 10 mill. Euro, both in prices of 2005. Further control variables included: Age squared, number of children, married, willingness to take risks, local GDP per capita, time dummy for 2012. All variables are transformed and instrumented as described in Sect. 3. Standard errors in parentheses

\*/\*\*/\*\*\*Significance at the 10%/5%/1% levels

**Table 8** Ownership probabilities of asset classes with base year income splines. *Source:* Own estimations based on the German Socio-Economic Panel 2002, 2007, and 2012

	Business equity	Owner Housing	Rental Property	Financials	Life Insurance	Tangible Assets
Marginal tax rate	0.1359* (0.0765)	- 0.0473 (0.0869)	- 0.1839* (0.0963)	- 0.0130 (0.1606)	- 0.0723 (0.1403)	0.1006 (0.1018)
Base year gross income spline 1	0.0185 (0.3773)	- 0.4591 (0.4719)	0.1808 (0.4880)	- 0.4429 (0.7091)	0.2461 (0.7162)	0.3285 (0.3765)
Base year gross income spline 2	0.1330 (0.1362)	0.5274** (0.2464)	0.0520 (0.2386)	0.5772 (0.3666)	- 0.2119 (0.3647)	0.3169 (0.2077)
Base year gross income spline 3	- 0.0282 (0.1299)	- 0.0080 (0.2255)	- 0.0851 (0.2160)	- 0.0844 (0.3250)	- 0.3357 (0.3239)	- 0.4224** (0.2036)
Base year gross income spline 4	- 0.1069 (0.1932)	- 0.3745 (0.2948)	0.2149 (0.3065)	- 0.5212 (0.3869)	0.7520** (0.3796)	0.4113 (0.2587)
Base year gross income spline 5	0.0981 (0.2256)	0.3651 (0.2699)	0.3118 (0.2779)	- 0.1927 (0.3499)	0.3359 (0.3379)	- 0.3770 (0.2657)
Base year gross income spline 6	- 0.0144 (0.0547)	- 0.0281 (0.0315)	- 0.0203 (0.0145)	- 0.0460 (0.0310)	- 0.0032 (0.0437)	- 0.0089 (0.0136)
Further controls	✓	✓	✓	✓	✓	✓
N (first-differenced observations)	3979	3979	3979	3979	3979	3979

Linear probability models of ownership of asset classes (separate IV regressions in first differences). The left-hand-side variable in the model equation is one if a person owns a strictly positive amount of the asset class indicated at the column head and zero otherwise. In this table, we include splines of the level of gross income in the first year of a 2-year pair in the otherwise first differenced equation. Gross income is in 10,000 Euro in prices of 2005. Apart from the income terms, the regressions include the same variables as used in Table 4. The marginal tax rate is treated as endogenous. Instrumental variable: the simulated marginal tax rate using exogenously updated individual income from 2002 and the contemporaneous tax code. Standard errors clustered at the person level in parentheses

\* / \*\* / \*\*\* Ssignificance at the 10%/5%/1% levels

**Table 9** Portfolio shares of asset classes with base year income splines. *Source:* Own estimations based on the German Socio-Economic Panel 2002, 2007, and 2012

	Business equity	Owner housing	Rental Prop.	Financials	Life insurance	Tangible assets
Marginal tax rate	-0.0546* (0.0331)	0.0409*** (0.0136)	-0.0535*** (0.0236)	0.0232 (0.0674)	-0.0545*** (0.0255)	-0.0088 (0.0484)
Base year gross income spline 1	-0.0783 (0.3501)	0.1620 (0.1452)	0.2989 (0.2856)	-0.1597 (0.3107)	-0.3526 (0.2540)	-0.5151*** (0.2625)
Base year gross income spline 2	-0.0895 (0.4147)	-0.0952 (0.1225)	-0.2994 (0.2664)	0.1759 (0.3180)	0.3674 (0.2275)	0.2154 (0.2523)
Base year gross income spline 3	0.4821 (0.4122)	-0.0481 (0.1104)	0.0286 (0.2505)	-0.1360 (0.2968)	0.0136 (0.2019)	-0.0304 (0.2328)
Base year gross income spline 4	-0.6864 (0.5366)	0.1839 (0.1387)	0.1998 (0.3250)	0.1037 (0.3827)	-0.3217 (0.2462)	-0.3299 (0.2984)
Base year gross income spline 5	0.6877 (0.5105)	-0.0505 (0.1274)	-0.2983 (0.2989)	-0.2382 (0.3702)	0.1403 (0.2278)	0.2278 (0.2913)
Base year gross income spline 6	-0.0649 (0.0402)	0.0035 (0.0113)	0.0076 (0.0219)	0.0656 (0.0405)	0.0093 (0.0183)	-0.0225 (0.0396)
Further controls	✓	✓	✓	✓	✓	✓
<i>N</i> (first-differenced observations)	3979	3979	3979	3979	3979	3979

System 3SLS estimation of asset class shares in first differences with endogenous tax rate and selection correction. The left-hand-side variable in the model equation is the share in the private wealth portfolio of the asset class indicated at the column head. In this table, we include splines of the level of gross income in the first year of a 2-year pair in the otherwise first differenced equation. Gross income is 10,000 Euro in prices of 2005. Apart from the income terms, the regressions include the same variables as used in Table 5. The instrument for the actual marginal tax rate is the simulated marginal tax rate using exogenously updated individual income from 2002 and the contemporaneous tax code. All variables are transformed and instrumented as described in Sect. 3. Standard errors in parentheses

\*/\*\*/\*\*\*Significance at the 10%/5%/1% levels



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